Elections in Non-Democracies*

Georgy Egorov  Konstantin Sonin
Northwestern University  University of Chicago

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Abstract

Free and fair elections are the cornerstone of a democratic system, but elections are common in other regimes as well. Such an election might be a pure farce, with the incumbent getting close to 100% of the vote. In other instances, incumbents allow opposition candidates to participate and campaign and limit electoral fraud, all to make elections appear fair. In our model, the incumbent knows his popularity, and having a fair election signals his popularity to the people. After the election, heterogeneous citizens decide whether or not to protest, and they are more willing to do so if they expect others to protest as well. We demonstrate theoretically that regimes that have a high level of elite repression are less likely to have fair elections, but regimes with a high cost of protesting for ordinary citizens make fair elections more likely. These findings are consistent with empirical evidence we provide.

Keywords: non-democratic politics, dictatorship, elections, fraud, protests, revolutions, signaling.

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1 Introduction

In a non-democratic regime, having an election or not, allowing a serious opponent to take part or preventing opposition leaders from running, and choosing the extent to which the population is informed about the outcome are all parts of the incumbent’s strategy set (Acemoglu and Robinson, 2005, Besley and Kudamatsu, 2008, B. Bueno de Mesquita et al., 2003, Svolik, 2008). At the same time, even winning an election does not guarantee staying in power as the incumbent may still be vulnerable to mass protests (E. Bueno de Mesquita, 2010, Edmond, 2013, Fearon, 2011, Shadmehr and Bernhardt, 2011). The non-democratic leader is interested not only in maximizing his chances to get more votes than his opponent, but in projecting strength, persuading the populace in his overwhelming support. The fact that the people can interpret not only the election outcome, but the leader’s own decisions such as allowing opposition candidates to run, as signals of his strength or weakness, complicates the incumbent’s problem.

This paper builds a theory of competitive elections in nondemocracies. We model an incumbent leader who faces possible mass protests and tries to minimize their scope. He might choose to run in a competitive election, which, even if not perfectly fair and fraudless, is informative about his relative popularity, or to run effectively unopposed in an election that is all but a sham. The problem is that to have competitive election one needs real opposition, which might be all but fledgling if the regime is sufficiently repressive (see Section 3 for anecdotal evidence). However, what is a problem for a popular dictator may be an opportunity for one that fears to show his unpopularity, because citizens would not necessarily interpret running unopposed as a sign of weakness, but possibly as a natural feature of a repressive regime where no one dares to challenge the dictator. Our question therefore is how the repressive nature of the regime affects the competitiveness and fairness of elections.

Our theory is based on information asymmetry between the dictator and citizens, and as such it is difficult to test directly, as the information possessed by the dictator (and possibly by citizens, if polls are unavailable or there are reasons to believe that citizens did not know or trust them) is unobservable. Fortunately, the theory yields comparative static results that can be tested, which we do to support our theory. Specifically, our theory predicts, and it to the best of our knowledge the first one to do so, that elite repression and oppression of common citizens affect elections in countervailing ways. In a repressive regime, where challenging the dictator is costlier, the citizens are less likely to view the dictator who runs unopposed as weak. As a result, the dictator will be under less pressure to have competitive elections to signal his strength or popularity, and therefore regimes that are repressive against the elites will have fewer competitive elections.
On the other hand, in a *cruel* regime, where participation in mass protests is costlier for citizens, only citizens who are very skeptical about the dictator’s chance of survival would be inclined to protest. Since the private information of protesters is also informative about whether others will protest, the intensity of the desire to protest will be higher following an uncompetitive election. This means that raising the cost of protest dissuades fewer protesters following a non-competitive election relative to a competitive one, and as such the incumbent now strictly prefers to allow a competitive election. In other words, communicating the dictator’s popularity through a competitive election has a higher impact on the marginal protester in a crueler regime, which makes this option more tempting for the incumbent. Thus, crueler regimes will have more competitive elections. Both these predictions are in line with the empirical results of Section 6.¹

The reader will notice that to understand *why autocrats have elections*, we seek to explain *why some autocrats allow relatively free elections, while others make them pure farce*. In fact, we believe that one cannot answer the former question without answering the latter, because the reasons to have a free election and a sham election must be very different. On the other hand, our explanation for which type of election a dictator would choose conditional on having elections provides a straightforward answer to the question on why have elections at all. Namely, elections provide signaling opportunities that a dictator may or may not take, whereas canceling election is likely to send a strong signal of regime weakness: indeed, this would say that not only the dictator is afraid to run against a credible opponent in a free election, but also not strong enough to organize sham election. This logic suggests that dictatorial regimes that inherited regular or semi-regular elections from previous democratic constitutions are likely to retain elections for signaling purposes, in line with our theory. At the same time, nondemocratic regimes that did not have a democratic predecessor and in countries that never had elections to the high office (e.g., China) would not be inclined to have elections, because there the absence of elections would be interpreted as a norm, not a weakness. Our theory suggests that such a regime would introduce elections only if the signaling value is very high, because after having a relatively free election once, not doing so the next time would send a strong negative signal and thus be dangerous to the regime. Thus, the theory contributes to our understanding why autocrats have elections at all.

The rest of the paper is organized as follows. Section 2 overviews the related literature. Section 3 discusses several cases of elections in non-democracies. Section 4 introduces the setup, and Section

¹Of course, repressiveness and cruelty of the regime are also chosen by the dictator, or at least greatly influenced by him. However, these are choices that are made over long time horizons, because they require formation of certain agencies, providing the right incentives to bureaucrats and officers, and forming the right beliefs in the population. The focus of our paper is narrower: holding these fundamental parameters of the regime fixed, how does the dictator use elections to solve the problem of short-term survival.
5 analyzes the model. Section 6 discusses data and empirical evidence, while Section 7 concludes. There are two not-for-publication Appendices; Appendix A contains the proofs and Appendix B briefly discusses extensions of the model.

2 Literature Review

There is a substantial literature in political science that strives to explain elections held by autocrats (see Gandhi and Lust-Okar, 2009, Miller, 2010, and Gehlbach, Sonin, and Svolik, 2016, for recent surveys). Przeworski (2009) describes ‘plebiscitary elections,’ which the regime uses to demonstrate that it can “force everyone to appear in a particular place on a particular day and perform the act of throwing a piece of paper into a designated box” (Magaloni, 2006, and Blaydes, 2008, find evidence of this motive in Mexico and Egypt, respectively). Along a similar line, Simpser (2013) suggests that electoral fraud can be used to demonstrate strength by showing the capacity to organize fraud. In our view, this argument does not explain why signaling capacity by the regime must take the form of elections rather than, say, mass rallies or enforcing state-approved haircuts (as in North Korea). Another proposed role of elections is to define and enforce power-sharing or rent-sharing agreements among the elites (Londregan and Vindigni, 2006, Boix and Svolik, 2013, Gandhi and Przeworski, 2006, 2007, Geddes, 2006, 2009, Magaloni, 2006). This is a plausible explanation for elections in countries with several political forces the conflict between which is strong enough to guarantee fairness of elections, but it is arguably less applicable to autocratic regimes with barely any ethnic or factional cleavages. Perhaps more importantly, the regime would likely use parliamentary or gubernatorial elections to achieve power-sharing and rent-sharing, whereas our paper seeks to explain elections to the high office and our predictions are in line with evidence on such elections (Section 6).

Another explanation deals with gathering information and learning about local issues through elections. Martinez-Bravo, Padró i Miquel, Qian, and Yao (2017) study the case of local (village-level) democracy in China to support this theory. Miller (2015) finds that a negative shock to the election results prompts autocracies to spend more on education and social welfare. A similar argument is used in Lorentzen (2014) to explain China’s tolerance of local protests and in Egorov, Guriev, and Sonin (2009) to explain cross-country and cross-time variation of media freedom in non-democratic regimes. While this theory provides a good explanation of local elections, it falls short of explaining national elections: after all, a representative poll of relatively few people would be a much cheaper and less risky way to gather information. More importantly, this latter theory is not consistent with our empirical results: arguably, a cruel regime has less need to be responsive to
citizens’ needs, which makes information gathering less important; in contrast, we see freer elections in crueler regimes.\(^2\) An advantage of our explanation is that competitive election to the high office may be one of very few, if not the only, means for a nondemocratic regime to disclose its popularity. The comparative statics predicted by the model is nontrivial (at least in that crueler regimes should have freer elections), yet it is supported by the evidence.\(^3\)

Our paper contributes to a broader and growing literature on mass protests in non-democratic regimes. Early models of protests and regime change include Acemoglu and Robinson (2001, 2006), which assume that from time to time potential dissidents (‘the poor’) are able to overcome the collective action problem and coordinate on protests, while Acemoglu, Robinson, and Verdier (2004) model protests as a coordination game between two groups of citizens modeled as unitary actors. In E. Bueno de Mesquita (2010), protests are modeled as a coordination game with multiple equilibria, and the vanguard of revolution moves first, thus altering the focal point for mass protesters (see also Shadmehr and Bernhardt, 2014, and Kricheli, Livne, and Magaloni, 2011). The vanguard, however, does not have any informational advantage over the mass followers, and as such has no information revelation or signaling motive, as the incumbent does in our paper. Shadmehr and Bernhardt (2011) model protests as a two-person coordination game and show that limiting public information available to citizens might increase the likelihood of protests as each individual citizen is forced to rely on others’ information to a larger extent. Several papers study the role of information in protests using the global games approach (Edmond, 2013, Persson and Tabellini, 2009, Rundlett and Svolik, 2016), which assumes that citizens have private information on either the regime’s strength or the common benefits from changing the regime.\(^4\) We take a slightly different approach by assuming that citizens’ private information corresponds to their personal attitudes to the regime, which are not overridden by revelation of public information. This allows us to get a unique equilibrium for any public signal that the dictator may produce, which contrasts with the global games approach, where uniqueness of equilibrium is guaranteed only if the public signal has

\(^{2}\)Another theory worth mentioning is that elections are done to appease the international community (see, e.g., Jeffrey, 1999, on elections in African countries post independence). While theoretically plausible, this theory would likely predict both more repressive and crueler regimes to have more elections, as such regimes have less to fear. However, the former of these comparative statics is inconsistent with the evidence we present.

\(^{3}\)Our cross-country analysis in Section 6 demonstrates a robust correlation between elite repression and cruelty on the one hand and incidence of fair elections on the other. Reasonable objections could be raised about interpretation of variables, definition of fair elections, and quality of measurement. Most critically, our results establish correlation, not causation. Still, two points are worth emphasizing. First, while it is possible that the definition of fair elections is country-specific and changes over time, we partly address this concern by using country and year fixed effects in most of our specifications. Second, to the best of our knowledge, this is the first paper that combines a fully-fledged formal model of elections in nondemocratic regimes with empirical evidence, and shows that certain testable predictions hold.

\(^{4}\)For theoretical foundations of global games, see Carlsson and van Damme (1993) and Morris and Shin (1998). Edmond (2013) provides an extensive discussion of the modeling technique as applied to informational manipulation in a political context (see also Angeletos, Hellwig, and Pavan, 2006, 2007).
sufficiently high variance.

Several studies address the relationship between protests and elections in nondemocracies. In Edmond (2013), the dictator has a costly technology to jam the signal available to citizens who might want to protest; citizens do not participate in any elections prior to protests, and do not make any inference based on their results. Little (2013) studies electoral fraud with rational voters; in his paper, however, the dictator does not possess superior information and his decisions do not have informational value to the citizens. In a model in which both fraud and protests are decisions made by unitary actors, Kuhn (2011) argues that protests are only possible if the election is won by the incumbent by a narrow margin and there is evidence of fraud. In Little, Tucker, and LaGatta (2015), the results of an election convey the same information to the dictator and the citizens, and the main question is whether or not the dictator agrees to step down voluntarily after losing. Gehlbach and Simpser (2014) study dictators’ incentives to manipulate election results in a two-person ‘sender-receiver’ model (see also Rozenas, 2016, and Luo and Rozenas, 2018). In a related paper, Fearon (2011) treats the threat of protests as the only means for the society to enforce regular elections, which are in turn critical for accountability and public goods provision. While studying closely related questions like fraud, none of these papers focuses on the reasons to have competitive and fair elections in the first place and generate predictions that our model does.

Our paper is also related to the literature on violence and political repressions in nondemocracies (see Wintrobe, 1990, 1998 for early models). Acemoglu, Robinson, and Verdier (2004) and Padró i Miquel (2007) show how the use of force and fear helps to extract rents; relatedly, Padró i Miquel and Yared (2012) analyze politics of indirect control under the threat of using violence. In Egorov and Sonin (2015) and Debs (2010), the winner of a power contest decides the fate of the loser and may execute the latter in order to prevent him from challenging his position again. In Acemoglu, Egorov, and Sonin (2008), powerful coalitions are able to eliminate political opponents until a stable coalition is formed. At the same time, Guriev and Treisman (2015, 2016) suggest that violence is much less common in modern dictatorships than in the past, and analyze the impact of cooptation of elites and propaganda on dictator’s popularity and economic performance. Our paper contributes to this literature by highlighting the differential role of elite repression and oppression of common citizens, and their effect on competitiveness of elections.

3 Examples of Elections in Nondemocracies

In authoritarian regimes, there is often a constitution that stipulates regular elections. Many of these elections are pure farce with no actual competition (see, e.g., Simpser, 2013, for an overview),
but many are competitive, even if skewed in favor of the incumbent (Howard and Roessler, 2006, Geddes, 2006). In this Section, we present some of the most typical, well-studied examples, demonstrating the range of competitiveness in authoritarian elections. Some of these elections, even if countries with minimal democracy scores, are judged as free and fair by external standards (see Section 6).

Even unfair elections in nondemocracies have different shades. In 1987, 1993, and 1999, Hosni Mubarak, the president of Egypt, held ‘elections’ in which no other candidate was allowed to run. In 2005, Mubarak allowed some of the opposition candidates to be on the ballot, but some opponents were jailed and the reported results apparently fraudulent (Blaydes, 2006, 2008, Meital, 2006). In early 2011, Mubarak faced mass protests, was abandoned by his key supporters, and ended up under house arrest on corruption charges. A similar pattern of overwhelming victories at the polls followed by losing power as a result of mass protests was repeated in other ‘Arab Spring’ countries (see, e.g., Weeden, 2008, on 1999 presidential elections in Yemen). In Belarus, Alexander Lukashenko held elections in 2001 and 2006, which were not recognized by the international community as free and fair. In 2010, he allowed multiple opposition candidates to be on the ballot only to have most of them jailed on the election night; in 2015, the main opponents were not allowed on the ballot again.

Despite these examples of noncompetitive elections, it appears important for many autocrats to demonstrate willingness to stand for reelection. For example, following the events of the Arab Spring in late 2010-early 2011, Nursultan Nazarbayev, Kazakhstan’s ruler since independence in 1991, rejected a plan to have a referendum that would extend his term for another eight years. Instead, he announced that he will run for re-election even though his term from the previous election in 2005 would have expired in 2012; he went on to win this re-election bid on April 3, 2011 with 95.5 percent of the vote. Vladimir Putin, the effective leader of Russia since 1999, ran for his fourth term in 2018, and despite barring the main opposition leader from running, he made sure that a candidate from the communists (the largest opposition force in Russia in the 1990s and early 2000s) remained on the ballot, even despite direct violations of the law by the latter.

Allowing some opposition candidates while barring others hardly meets the common standard of free and fair elections, but it still is a step forward from running unopposed. And remarkably, some elections in nondemocratic countries pass the bar of ‘free and fair,’ or at least they are recognized by international observers (from OECD countries) as being without significant fraud.\(^5\) In our dataset,\(^6\)

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\(^5\) In his book, Simpser (2013) examines 132 countries covering 1990-2007 and demonstrates that a significant number of elections in non-competitive or “hegemonic” autocracies were not “pure farce,” but rather informative, even if manipulated.
which covers 69 non-democracies between 1990 and 2011, roughly a half (87 out of 181) are classified as fair (see Section 6 for a precise definition). These cases include, e.g., elections in Yemen in 1999 and 2006 (polity score = −2), where the incumbent Ali Abdullah Saleh won with 96% and 77% of the vote, respectively, and in Cameroon in 2004 and 2011 (polity score = −4), where the incumbent Paul Biya won with 71% and 78% of the vote, respectively. In Ukraine’s election of 2010 (polity score = +6), the challenger Viktor Yanukovych took office; while free elections in a country with this polity score might not be surprising, it is worth noting that the elections of 1994, 1999, and 2004, where Ukraine had a similar or better policy score, were not perceived as fair by international observers.

Having an election, especially competitive one, may carry a significant risk to the incumbent. In 1986 in the Philippines, Ferdinand Marcos was announced the winner of the presidential elections with 75% of the vote, yet mass protests led to reconsideration of the result and Marcos fled the country, bringing his 20-year rule to an end. In Chile, where Augusto Pinochet had been a military dictator since 1973, escalating protests and international pressure forced him to have a referendum in October 1988. He stepped down in 1989, abiding by the results of the referendum despite the small margin (Angell and Pollack, 1990). In 1994, Joaquín Balaguer, a long-time leader of the Dominican Republic, was announced the winner of the presidential elections by a narrow margin (less than 0.1 percent of the total vote), but pressure from domestic opposition and international community revealed massive electoral manipulation, and Balaguer had to step down. In Yugoslavia in 2000, the incumbent Slobodan Milosevic finished second in the first round with 39% of the vote; he resigned following the mass protests before the scheduled run-off. In late 2015, the opposition decisively won the Myanmar elections organized by the military junta, which was certain of their control of the electoral process. However, for every dictator who was ousted as a result of an election or rather of events that followed, there is someone like Hosni Mubarak of Egypt, Zine El Abidine Ben Ali of Tunisia, or Nicolae Ceausescu of Romania, who all faced mass protests unrelated to elections, and later house arrest, exile, and firing squad, respectively. Thus, minimizing the scope and danger of protests is a real concern for dictators, and our paper addresses precisely the question of using elections to achieve this goal.

One important aspect of nondemocratic politics is that for potential opposition, involvement in politics usually comes at a great personal cost. Capable potential opposition leaders may choose different occupations or face repression, assassination, or exile, and finding a credible opposition leader, or at least a sparring partner, may be a luxury not every dictator can afford even if it carries...
signaling benefits. Egorov and Sonin (2015) list dozens of potential contenders who were executed or killed on the incumbent’s orders in the world since the 1950s; intimidation and harassment are even more wide-spread (see, Birch, 2012, for data on candidate intimidation among other types of electoral malpractice). In Malaysia, Anwar Ibrahim, a former deputy prime-minister and an opposition leader, has been in and out of prison for nearly two decades, with accusation alternating between corruption and sodomy. In 2008, facing death threats and attempts on his life, Zimbabwe’s Morgan Tsvangirai had to withdraw from the second round of the presidential vote after getting 47.3% in the first round to long-term incumbent Robert Mugabe’s 43.1%. In Philippines, Benigno Aquino Jr., an exiled leader of opposition to Ferdinand Marcos who negotiated his return with the government, was assassinated in the airport upon his return to the country in 1983; there has never been a definitive investigation.

In Russia, Boris Nemtsov, a former popular governor, a former first deputy prime-minister, and an opposition leader, was killed near the Kremlin in February 2015. A few months prior to that, Alexey Navalny, another opposition leader, had his brother jailed on trumped up charges, and he himself faced constant harassment from the government. Despite this harassment, and in another illustration of our modeling assumptions, he was not only allowed to run for mayor of Moscow in 2013; in fact, it was the incumbent mayor Sergey Sobyanin, the candidate supported by the regime who eventually was reelected, who directly helped Navalny get on the ballot. However, with Navalny gaining steam, he was barred from running against Vladimir Putin in March 2018 presidential elections. At the same time, Putin has made sure that token competitors stayed in the race even when the information about their clear violations of electoral laws, such as the use of foreign accounts, have surfaced.

The above examples allow us to make several observations. While autocrats hardly ever lose elections, mass protests are a real threat which they might face both if they have elections and if they do not. Dictators sometimes want to run against real, rather than token, opponents, apparently to signal their strength and popularity. In some of these cases the election passes the international observers’ fairness bar. So despite the wide variety of shades of elections in nondemocracies, for the purposes of this paper we mainly distinguish between free elections with real opposition on the ballot, and sham elections with no real opposition.

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8 The New York Times, 12/26/2017, “Putin May be Re-Election Shoo-in, but He’s Taking No Chance.”
4 Theory

We consider a two-period model of political competition in a nondemocratic context. There are two politicians; one is the incumbent in the first period ($D$ for dictator) and the other is the opposition leader ($C$ for challenger), who would come to power if the dictator is ousted. There is a continuum of citizens who can replace the dictator with the challenger after the first period either at the ballot box (provided that $C$’s name is on the ballot), or by protesting afterwards. The election can be either fair and competitive, with both the incumbent and the challenger on the ballot, or a pure farce, with the incumbent being the sole candidate.\(^\text{10}\) The challenger’s name may be absent from the ballot for two reasons. First, the incumbent might prevent the challenger from running. Second, if the regime is repressive enough, it is possible that a credible opposition leader would fail to emerge even without the dictator actively banning his participation, for example because potential challengers do not enter to politics or are barred by lower-level officials from participating in lower-level elections that could allow them to get national recognition. If either is true, the incumbent is the only candidate and gets 100% of the vote; conversely, if the challenger is able to run and the dictator allows him to, the election is fair and each citizen votes for either of the two candidates. We assume that if the incumbent loses election, he is out;\(^\text{11}\) if the incumbent wins, each citizen decides whether or not to protest, and the number of protesters determines the chances of the incumbent to stay in power. There is no discounting, and each politician gets utility $A$ every period he is in power.

Both politicians are characterized by their abilities, $a_D$ and $a_C$, which are drawn from the same normal distribution $\mathcal{N}(a_0, \sigma_a^2)$,\(^\text{12}\) and neither is observed by the citizens. However, citizens observe their personal economic well-being after period 1, which is a signal about the incumbent’s ability: if in period $j \in \{1, 2\}$ politician $P \in \{D, C\}$ is in office, citizen $i$ gets payoff

$$r^P_i = a_P + \delta^P_i. \quad (1)$$

This specification captures several important features. First, citizens observe their own well-being, but not that of their fellow citizens. Thus, by the end of the first period, they hold heterogeneous

\(^{10}\)In reality, the incumbent would often put token opponents on the ballot, an option that we do not model explicitly along with other simplifications that we make. We should note, however, that such a move is very much in line with the spirit of the theory, as by doing so the dictator may hope to persuade at least some people that the election is competitive, and in particular that he did not shy away from the competition.

\(^{11}\)We do not model the decision whether to acknowledge the result and step down or not, largely because the dictator in our model has enough information to predict the outcome of the election in advance, so he would never lose election on equilibrium path. However, the model is flexible with respect to the margin of loss that actually means that the dictator must step down.

\(^{12}\)The assumption that abilities are drawn from the same distribution is not important; all results would go through if $a_D \sim \mathcal{N}(\mu_D, \sigma_D^2)$ and $a_C \sim \mathcal{N}(\mu_C, \sigma_C^2)$. 
beliefs about the dictator’s ability $a_D$. Second, they expect their utility to remain the same as long as the incumbent stays in office: for each citizen, the individual shock $\delta_i^P$ depends on the politician in power, but not on the period; all $\delta_i^P$ are assumed to be independent and distributed as $\mathcal{N}(0, \sigma_\delta^2)$. Third, citizens do not have any extra information about the challenger’s ability $a_C$ by the end of the first period. We denote the expected net gain of citizen $i$ from regime change by $b_i$: 

$$b_i = \mathbb{E}_i a_C - r_i^D = a_0 - a_D - \delta_i^D.$$  

Citizen $i$ benefits if the dictator is replaced with the challenger when $b_i > 0$, and is worse off otherwise.

The dictator knows his own competence and thus the actual distribution of people’s attitudes. He decides whether to allow the challenger to be on the ballot or not; as discussed earlier, the challenger may be missing from the ballot for exogenous reasons as well. We let parameter $k$ capture the repressiveness of the regime against other politicians (or more generally the elite), and we let the probability that the challenger will be able to get on the ballot if the dictator does not forbid him from running by $\eta = \eta(k) \in (0, 1)$, with $\eta(k)$ decreasing in $k$.

Importantly, while citizens observe whether or not the challenger is absent from the ballot, they do not know the reason why he failed to qualify, namely whether it is due to the general repressiveness of the regime or because of an explicit decision by the incumbent.

If the challenger is not on the ballot, the incumbent is re-elected unanimously. If both politicians are on the ballot, then citizens vote for either $D$ or $C$; we will show that sincere voting, where $i$ votes for the challenger if and only if $b_i > 0$, is part of an equilibrium. We assume that the incumbent wins the election if the share of votes he gets, $\tau$, is at least $\bar{\tau} \in (0, 1)$, $\bar{\tau} = \frac{1}{2}$ being the most natural threshold. In the main model, we assume that once the challenger is on the ballot, votes are counted fairly; in Appendix B, we discuss the case where the dictator cannot commit to fair counting and show that our results are robust to this extension.

After the election, if the dictator wins the vote, he may still lose power as a result of mass protests. We follow Persson and Tabellini (2009) in assuming that the probability of dictator leaving the office, $\pi$, equals the share of population protesting. Each individual in the society

\footnotetext[13]{This assumption captures the idea that each politician pursues policies which create winners and losers in the society. In the model, this creates a conflict of interest, which guides citizens’ voting and protesting behavior (see Bueno de Mesquita, 2010). All the results will go through if instead of holding heterogeneous expectations about their payoffs should the incumbent stay in power, citizens receive heterogenous taste shocks which affect their decisions to vote and to protest.}

\footnotetext[14]{In Appendix B, we present a simple microfoundation of this negative relation between $\eta$ and $k$. In a working paper version, we modeled repression as a strategic decision made by the incumbent, with similar results. The current setup is adopted as the simplest one that allows us to focus on testable comparative statics.}
makes the decision to protest independently and simultaneously. A citizen who decided to protest gets a disutility of \(-c\) (where \(c > 0\)), which accounts for the likelihood of being shot, wounded, fired from the job, etc; we expect \(c\) to be higher in more cruel regimes. At the same time, a citizen gets an extra “warm glow” utility, which reflects personal satisfaction from protesting against the hated regime and personally contributing to the dictator’s departure.\(^{15}\) We make the simple assumption that the warm glow utility of citizen \(i\) is proportional to his economic dissatisfaction with the regime \(b_i\) introduced in (2). More precisely, if citizen \(i\) protests and the dictator leaves, \(i\) gets an extra utility of \(\alpha b_i\). Citizen \(i\) gets some part of this warm glow, \(\gamma b_i\) with \(\gamma < \alpha\), even if he protested unsuccessfully; this captures the possibility that a sufficiently dissatisfied citizen may protest even if he does not expect the protest to bring him immediate benefits (e.g., the “Arab Spring” in Tunisia started with a young merchant self-immolating; there were similar episodes following the failure of the Prague Spring in 1968). Clearly, these preferences and intuitions are reversed for a person who strongly supports the dictator (i.e., if \(b_i\) is negative and large in absolute value); such a person would never protest as there is no benefit from protesting, only a cost.

The payoffs from protesting are summarized in the following matrix:

<table>
<thead>
<tr>
<th></th>
<th>Dictator leaves</th>
<th>Dictator stays</th>
</tr>
</thead>
<tbody>
<tr>
<td>Citizen protests</td>
<td>(\alpha b_i - c)</td>
<td>(\gamma b_i - c)</td>
</tr>
<tr>
<td>Citizen stays home</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

We further make the following assumptions about the parameters in (3):

**Assumption 1** \(c > 0, \alpha > \gamma > 0\).

The assumption that \(\gamma > 0\) is important: it implies that there is always an agent who protests (for \(b_i\)'s high enough, protesting is a dominant strategy). The second assumption, \(\alpha > \gamma\), captures the increasing-differences intuition: If citizen \(i\) wants the dictator to leave (\(b_i > 0\)), his propensity to protest is higher if the dictator leaves than if the dictator stays. Indeed, this is equivalent to

\[
\alpha b_i - c > \gamma b_i - c,
\]

which simplifies to \(\alpha > \gamma\).

Finally, we make the following assumption, which ensures the existence and uniqueness of an equilibrium. The assumption says that there is a sufficient variation in citizens’ idiosyncratic payoffs

\(^{15}\)Persson and Tabellini (2009) introduced this parameter to capture the “warm glow” that an individual may experience from (successfully) defending the idea he/she firmly believes in, such as defending democracy or overthrowing a much-hated dictator. We assume that some “warm glow” from protests may be experienced even if the uprising ultimately fails (\(\gamma b_i\) in the top-right cell). This is in line with the recent (and growing) literature about ethical actions and warm glow in voting (e.g., Cherepanov, Feddersen, and Sandroni, 2013; see Feddersen, Gailmard, and Sandroni, 2009, for experimental evidence).
from the incumbent’s rule. In other words, an individual’s attitude toward the dictator, \( b_i \), is not
a too good predictor of other citizens’ attitudes.

**Assumption 2** The variance of individual taste shocks is sufficiently large:

\[
\sigma_\delta > \frac{1}{2 \sqrt{2 \ln 2}} \frac{c (\alpha - \gamma)}{\gamma^2}.
\]  

(5)

To summarize, the timing of the game is as follows.

1. The competencies of the incumbent and challenger, \( a_D \) and \( a_C \), are realized.

2. Each citizen \( i \) gets utility \( r_i^D \); the incumbent learns his competence \( a_D \).

3. The challenger is available to run with probability \( \eta (k) \), and if he is, the incumbent decides
whether or not to allow him to do so.

4. If the challenger is not on the ballot, the game proceeds to Step 6.

5. Each citizen votes, the votes are counted, and the tally \( \tau \) is announced. If \( \tau < \tilde{\tau} \), the dictator
is removed from office, and the game moves to Step 7 with the challenger in power for the
second period.

6. Each citizen decides whether or not to protest with their payoffs given by (3). With probability
\( \pi \), where \( \pi \) is the share of those who protest, the challenger becomes the new leader, and with
probability \( 1 - \pi \), the incumbent stays in power.

7. Each citizen \( i \) gets their second-period utility \( r_i^P \), both politicians get their payoffs, and the
game ends.

In this game, the dictator’s strategy maps \( b \) into a binary decision whether or not to prevent the
challenger from running. Citizen \( i \) acts in two stages: in the voting stage, his strategy maps \( b_i \) into
a vote for \( D \) or for \( C \), and in the protesting stage, his strategy maps \( (b_i, \tau) \) into a binary decision to
protest or not, with \( b_i \in \mathbb{R} \) and \( \tau \in [0, 1] \cup \{ \emptyset \} \), where we say that \( \tau = \emptyset \) if the challenger was not
on the ballot. We are interested in perfect Bayesian equilibria in pure strategies, where furthermore
citizens vote sincerely (so those with \( b_i < 0 \) support the dictator and those with \( b_i > 0 \) support the
challenger). We discuss below why such strategies are natural in this game where votes serve as a
signal relevant for protests. Throughout the paper, \( F \) and \( f \) are the c.d.f. and p.d.f. of a standard
normal distribution, respectively.
5 Analysis

Our analysis proceeds as follows. First, we study citizens’ decisions. We start with the decision to revolt for any public information they may have at this stage and show that under Assumption 2 there exists a unique equilibrium which takes the threshold form: citizens with low \( b_i \) do not protest, and citizens with high \( b_i \) protest. This is true both in the case where citizens know the value of \( b \) and when they only know its distribution, regardless of what this distribution is. We then study citizens’ voting decisions and show that sincere voting is an equilibrium. After that, we analyze the incumbent’s decision whether or not to prevent the challenger from running. Finally, we formulate testable predictions.

Protesting

We start with characterizing individuals’ decisions to protest. Denote \( b = a_0 - a_D \) and \( \delta_i = -\delta_i^P \); with this notation,

\[
b_i = b + \delta_i,
\]

where \( \delta_i \) is distributed as \( N(0, \sigma_\delta^2) \). This represents \( b_i \), which is known to citizen \( i \), as a sum of the common component \( b \) and a zero-mean idiosyncratic shock \( \delta_i \). Suppose that by the time of protests (Stage 6), after taking all public information (whether or not the election was competitive and if so, its outcome \( \tau \)) into account, \( b \) is believed to be taken from some distribution \( G \). (This \( G \) will depend on the decisions of both the dictator and the challenger, but we keep the notation simple for now.) Thus, we study the decision of citizen \( i \) to protest if he thinks that \( b \) is taken from distribution \( G \) and he also observes his \( b_i \). Notice that (6) implies that \( b_i \) is also a signal about \( b \), which is relevant to citizen \( i \) because it determines the distribution of signals of other citizens, on which they base their decisions to protest; this, in turn, will determine the probability of success, and this is valuable information for citizen \( i \) making the decision.\(^{16}\)

Each citizen \( i \), knowing \( b_i \), updates her priors on the distribution of \( b \), thus getting distribution \( G_{b_i} = G \mid b_i \).\(^{17}\) Because of the simple equation (6) that links \( b \) and \( b_i \), we prove (the formal statement

\(^{16}\)The protesting game has a lot in common with global games (Carlsson and van Damme, 1993), which are often used to get unique equilibria in games with strategic complementarities such as currency attacks or mass protests. In this paper, we make a departure from the standard approach. Technically, we assume that \( b_i \) is not merely a signal about the aggregate variable \( b \); it is also a parameter that enters the payoff of citizen \( i \) directly. There are two reasons for this approach. First, we believe that citizens have heterogenous benefit from removing the dictator; their conflict of interests would not vanish if they met together and aggregated their signals, and thus it is realistic to think of \( b_i \) as a preference parameter which just happens to be informative of the whole distribution. Second, we are interested in a unique equilibrium even if there is no uncertainty about the underlying variable \( b \), because in our model the dictator has the ability to reveal \( b \) by organizing fair competitive elections.

\(^{17}\)More precisely, \( G_x \) is the probability distribution of \( b \) conditional on \( b + \delta_i = x \), given by \( G_x(y) = \Pr(b \leq y \mid b + \delta_i = x) = \frac{\int_{-\infty}^{\frac{y-x}{\sigma_\delta}} f\left(\frac{\xi-x}{\sigma_\delta}\right) dG(\xi)}{\int_{-\infty}^{\infty} f\left(\frac{\xi-x}{\sigma_\delta}\right) dG(\xi)}\).
and its proof are in the Appendix) that \(G_x\) first-order stochastically dominates \(G_y\) whenever \(x > y\): for any \(\xi \in \mathbb{R}\) such that \(0 < G(\xi) < 1\), we have \(G_x(\xi) < G_y(\xi)\).

In a pure-strategy equilibrium, each individual \(i\) decides whether or not to protest. Consider the set of protesters: let \(R_G\) denote the set of \(x \in \mathbb{R}\) such that a citizen who got \(b_i = x\) decides to protest. It is natural to expect (see the Appendix for the full proof) that this set takes a form \(R_G = [z_G, +\infty)\), where individual \(i\) with \(b_i = z_G\) is indifferent.\(^{18}\) If so, the share of protesters, and thus the chance that the dictator loses office, equals

\[
\hat{\pi}_G = \hat{\pi}_G(b) = \Pr (b + \delta_i > z_G) = 1 - F\left(\frac{z_G - b}{\sigma\delta}\right). \quad (7)
\]

However, someone who does not know \(b\) (e.g., citizen \(i\) with \(b_i = x\)) needs to integrate over all possible values of \(b\); for this person, the perceived probability of success is

\[
\pi_x = \Pr (b + \delta_j > z_G \mid b + \delta_i = x) = 1 - \int_{-\infty}^{+\infty} F \left(\frac{z_G - b}{\sigma\delta}\right) dG_x(b). \quad (8)
\]

(With a slight abuse of notation, we write \(\pi_x\) instead of \(\pi_{G_x}\).) Lemma A1 implies that \(\pi_x\) is increasing in \(x\), and so citizens who got a higher \(b_i\) become more optimistic about the size of protests, even though they are aware of a fixed threshold strategy that other citizens use. Intuitively, a high \(b_i\) serves as a signal of their individual (low) utility under the incumbent regime, and since it is also a signal of the aggregate, such citizen believes that many other people feel bad about the incumbent as well. Thus, more of them fall above the protest cutoff \(z_G\), and therefore the share of protesters and the chance of success is higher.

For any individual \(i\) with \(b_i = x\), the expected continuation utilities from protesting and staying at home are equal to

\[
\mathbb{E}U_p(x) = \pi_x \alpha x + (1 - \pi_x) \gamma x - c + \left[\pi_x a_0 + (1 - \pi_x) x\right], \quad (9)
\]

\[
\mathbb{E}U_s(x) = \left[\pi_x a_0 + (1 - \pi_x) x\right], \quad (10)
\]

respectively. The terms in brackets reflect the second-period utility and are the same in both cases, as no single individual may affect the chance of success. The threshold citizen with \(b_i = z_G\) must be indifferent between protesting and not. Consequently, the cutoff \(z_G\) must satisfy

\[
z_G = \frac{c}{(\alpha - \gamma) \pi_{z_G} + \gamma}. \quad (11)
\]

Taking into account (8), which must hold for \(x = z_G\), we conclude that the equilibrium threshold

\(^{18}\) An open interval \(R_G = (z_G, +\infty)\) is also possible, but we can just assume that the indifferent individuals protest without any loss of generality.
\( z_G \) is defined by the following equation:

\[
z_G = \frac{c}{(\alpha - \gamma) \int_{-\infty}^{+\infty} \frac{b-\bar{b}_G}{\sigma^2} dG_{zG}(b) + \gamma}.
\] (12)

In the Appendix, we prove that for any distribution \( G \) of \( b \), the threshold \( z_G \) exists and is unique.\(^{19}\)

**Proposition 1** For any posterior distribution \( G \) of beliefs about the difference between politicians’ competencies, \( b = a_0 - a_D \), that is obtained by the time of protests using publicly available information, there exists a unique protest equilibrium. It is characterized by threshold \( z = z_G \) given by (12) that determines which citizens (those with \( b_i \geq z_G \)) participate in the protest.

This threshold \( z_G \) is increasing in \( c \), the cost of protests, and decreasing in \( \alpha \) and \( \gamma \), the utilities that a citizen receives from participating in successful and unsuccessful protests, respectively. Moreover, if distribution \( G_1 \) first-order stochastically dominates \( G_2 \), then \( z_{G_1} < z_{G_2} \). In particular, if the average attitude \( b \) is publicly known, then the participation threshold \( z_b \) is decreasing in \( b \).

While the detailed proof is relegated to the Appendix, it is instructive to see the work of our mechanism in the special case when the difference in abilities \( b \) is public information, and thus the posterior distribution \( G \) is an atom at \( b \). Equation (12) then becomes

\[
z_b = \frac{c}{(\alpha - \gamma) \int_{-\infty}^{+\infty} \frac{b-b_b}{\sigma^2} dG_{zG}(b) + \gamma},
\] (13)

where we again abuse notation and write \( z_b \) instead of \( z_G \) (likewise, we will use \( \hat{\pi}_b \) instead of \( \hat{\pi}_G \)). Existence follows, since as left-hand side varies from \(-\infty\) to \(+\infty\), the right-hand side increases from \( \frac{c}{\alpha} \) to \( \frac{c}{\gamma} \). Uniqueness is less obvious as the right-hand side is also increasing in \( z \). Intuitively, as the protest threshold \( z \) becomes higher, the success of protests become less likely, and thus fewer citizens are willing to protest. As a result, a citizen must hate the dictator very much to be willing to protest, which also raises the threshold. Thus, there is a potential for multiple thresholds due to the following strategic complementarity: more citizens protesting makes the success of a revolt more likely, and this encourages even more people to protest. However, uniqueness follows from Assumption 2; it ensures that the derivative of the right-hand side with respect to \( z \) is less than 1. The same Assumption 2 guarantees that there are no non-threshold equilibria.

If \( b \) is not known, then (12) exhibits an additional effect in the right-hand side as \( G_z \) becomes a different distribution as \( z \) changes. Specifically, as \( z \) increases, the threshold citizen updates on

\(^{19}\)Notice that the threshold \( z_G \) is known to both politicians and citizens, since function \( G \) is common knowledge. The probability of success, however, is in the eye of the beholder. The dictator \( D \) knows the true value of \( b \) and thus the true distribution of \( \{b_i\} \), whereas citizens have heterogeneous beliefs, except for the case where \( G \) is degenerate and \( b \) is common knowledge.
the distribution of $b$ and becomes more confident in the success of the protests. This mitigates the effect that $F \left( \frac{b - zg}{\alpha \delta} \right)$ is decreasing in the threshold $z$, and thus the derivative of the right-hand side of (12) cannot exceed 1 in this case as well. In other words, a decrease of the threshold not only makes citizens more enthusiastic about the probability of success; it also has the opposite effect: the threshold citizen is more skeptical about the overall negative attitude towards the dictator as compared to the challenger, $b$. This alleviates the strategic complementarity effect described earlier, and makes uniqueness of equilibrium easier to obtain. Importantly, Proposition 1 does not impose any restrictions on the distribution $G$, which makes it applicable for any revelation strategy of the dictator.

The comparative statics is simple, but instructive. The threshold is lower, and thus the probability of success is higher, if protests are less costly ($c$ is low), because for any fixed chance of success more people are willing to protest. Similarly, if a person who dislikes the dictator has a stronger incentive to protest (either $\alpha$ or $\gamma$ is higher), more people will protest. Lastly, if for two distributions $G_1$ and $G_2$, the former dominates the latter, then the chance of success if all citizens above a certain threshold protest is higher under $G_1$ than under $G_2$; this, in turn, makes more people willing to protest in the former case. This last part has general implications: A dictator who is perceived to be incompetent or who faces an opponent believed to be competent will face a lower threshold $z_G$ and thus larger-scale protests.

Voting

Consider citizens’ voting behavior. Their preferences are simple: a citizen $i$ with $b_i < 0$ wants the dictator to stay in office, while citizen with $b_i > 0$ wants to see him replaced. Thus, sincere voting strategies prescribe individuals to vote for the incumbent if and only if $b_i < 0$. This is indeed an equilibrium, for the simple reason that each citizen is infinitesimal. This also involves no dominated strategies; however, the standard reasoning for such voting behavior is not sufficient. In this game, not only the voting outcome matters, but also the protests that may follow, and the share of votes that the dictator gets will serve as a signal about $b$, which will in turn affect $z_b$, the protest threshold.

Fortunately, voting and signaling incentives of citizens are aligned. Suppose, for the sake of the argument, that citizen $i$ controls a small but positive mass $\varepsilon$ of votes, and other citizens vote sincerely. Suppose that he wants the dictator to stay ($b_i < 0$). If he deviated and voted against the dictator, it would have two effects. First, the dictator would lose elections with probability at least as high. Second, for any voting decisions of other citizens, the dictator’s vote share will decrease. Thus, other citizens would believe that the share of those with $b_i > 0$ is higher, so $b$ is higher than
it actually is. This would decrease the protest threshold and increase the chance that the dictator loses the office, which is unambiguously bad for citizen \( i \) regardless of whether he protests or not. Hence, such a citizen would not want to deviate. Similarly, a citizen with \( b_i > 0 \) would not deviate because a deviation would increase the chance of the dictator winning elections, and also lead to smaller-scale protests.

**Proposition 2** Sincere voting strategies, where citizens with \( b_i \leq 0 \) vote for the incumbent dictator \( D \) and those with \( b_i > 0 \) vote for the challenger \( C \), constitute a voting equilibrium in undominated strategies. In this equilibrium, the share of votes obtained by the dictator is

\[
\tau (b) = F \left( \frac{b}{\sigma} \right).
\]

We thus restrict attention to equilibria where voters use sincere voting strategies.\(^{20}\)

**Incumbent’s decision**

We now consider the dictator’s decision to allow a fair election or prohibit the challenger from running. To understand the incumbent’s decision, consider the perception of the threshold citizen with \( b_i = z_G \) about the size of the protests. He believes that the share of protesters and the probability of success equal \( \pi_{z_G} \), which may be less than \( \pi_G \), the objective probability of success, or greater than that. If \( \pi_{z_G} < \hat{\pi}_G \), the dictator expects larger-scale protests than the threshold citizen. For such a dictator, revealing the true value \( b \) to citizens would be dangerous: all citizens, including the threshold one, will update their beliefs and think that for the same protesting strategies (with threshold \( z_G \)), the share of protesters would be higher: \( \hat{\pi}_G > \pi_{z_G} \). But in this case, the citizen who got \( b_i = z_G \) would no longer be indifferent; he would strictly prefer to protest, as would citizens with slightly lower signals. This would make protests even bigger and overall, the threshold would decrease, further endangering the dictator. In case \( \pi_{z_G} > \hat{\pi}_G \), the logic is the opposite. Here, the threshold citizen \( z_G \) is too optimistic about the chances to oust the dictator. Revealing true \( b \) would make him more skeptical, and he would then strictly prefer to stay at home. Thus, fewer people would protest, thus increasing the chance that the dictator survives. Consequently, we have

\(^{20}\)We cannot claim that sincere voting is the only equilibrium in undominated strategies. Indeed, consider the opposite strategies: vote for the dictator if and only if \( b_i > 0 \), i.e., only if person \( i \) wants the dictator to lose elections. If such a person with \( b_i > 0 \) deviated and voted against the dictator (suppose again, for the sake of the argument, that he controls a small positive mass of votes), there would be two effects. First, the chance that the dictator loses elections would be higher. Second, in case he wins, he would get fewer votes. However, since the voting strategies in this candidate equilibrium are reversed, the change in vote tally would be interpreted by Bayesian citizens as more support for the dictator, not less, and this would reduce the share of protesters (see Proposition 1). Citizen \( i \) wants the dictator to lose power, and thus protests to be large-scale. Thus, if he believes that he is unlikely to be pivotal (which must be true if the dictator dared to have competitive elections), then deviation to sincere voting is not profitable because of signaling value that this vote carries. Such voting strategies will deliver the same results as sincere voting as everyone will update correctly.
the following result about the dictator’s incentives to reveal the information he has on \( b \) in face of protests.

Let \( G \) denote the \textit{ex ante} distribution of \( b \). Ideally, the dictator would have elections if and only if \( b < b^*_G \), where \( b^*_G \) solves \( z_G = z_{b^*_G} \) (so the share of protesters are the same with and without elections; in the Appendix we show that this threshold exists and is unique). But he faces two problems. First, it is possible that the share of votes that the dictator receives, \( \tau (b) \), satisfies \( \tau (b^*_G) < \tilde{\tau} \), so there are dictators who would want to have fair elections because of their signaling value, but are afraid of losing. But even when this is not a constraint, there is a second problem: citizens know that a dictator who does not allow fair elections comes with \( b \) taken not from \( G \), but from another distribution \( H_b \). Then, for any \( y \), \( H_y(x) \) is defined as

\[
H_y(x) = \begin{cases} 
\frac{(1-\eta)G(x)}{G(x)-\eta G(y)} & \text{if } x < y \\
\frac{1-\eta G(y)}{G(x)-\eta G(y)} & \text{if } x \geq y 
\end{cases}
\]  

(15)

This distribution first-order stochastically dominates \( G \), and thus the protest threshold under \( H_{b^*_G} \) would be \( z_{H_{b^*_G}} < z_G = z_{b^*_G} \), and since the inequality is strict, \( z_{H_{b^*_G}} < z_b \) for some \( b > b^*_G \). If so, the dictator would be better off revealing such value of \( b \). This argument suggests unraveling: Since dictators with sufficiently low \( b \) have elections, those who do not are believed to know that \( b \) is high, and the borderline ones have to have elections to reveal that \( b \) is not too high.

However, there is a limit to this unraveling, even if the constraint \( \tau (b) \geq \tilde{\tau} \) is not binding. To see why, notice first that for any belief about the distribution of \( b \) for dictators who failed to have competitive elections, the dictator’s best response must follow a threshold rule: have elections if and only if \( b \leq y \). Then the posterior distribution of citizens’ signals (before taking \( b_i \) into account) is given by \( H_y \). Notice that this distribution converges to \( G \) in distribution both when \( y \to -\infty \) and when \( y \to +\infty \), but \( G \) first-order stochastically dominates \( H_y \) for any finite \( y \), implying \( z_{H_y} < z_G \). Thus, if \( y \) is very low, so elections are almost always pure farce, then some types of incumbents would be willing to reveal \( b \). On the other hand, if \( y \) is sufficiently high, so almost every incumbent allows competitive elections whenever he can, then failure to do so would not be held against the dictator, and in particular would not be a strong signal about \( b \). In this case, sufficiently unpopular dictators would not want to have fair elections. Ultimately, there is a threshold \( y = b_E \), and it is unique; this threshold satisfies the condition \( z_{H_y} = z_y \). The distribution \( H_y \) for \( y = b_E \) is depicted on Figure 1.

We are now ready to formulate the main result of the paper, which establishes existence and uniqueness of equilibrium, as well as comparative statics.
Figure 1: The distribution $H_y$ for $y = b_E$. The dictator opts for fair election if $b < b_E$, and the challenger runs with probability $\eta$.

**Proposition 3**  There exists a unique threshold $b_E$ such that the dictator chooses fair elections if and only if $b \leq b_E$. The threshold satisfies $\tau(b_E) \geq \tilde{\tau}$, but does not depend on $\tilde{\tau}$ otherwise. Furthermore, the threshold $b_E$ is (weakly) increasing in $c$ and in $\eta$, and thus decreasing in $k$ (everywhere ‘strictly’ if $\tau(b_E) > \tilde{\tau}$), i.e., a repressiveness against the elite (high $k$ / low $\eta$) makes fair elections less likely, while a cruel regime (high $c$) makes fair elections more likely.

In equilibrium, both competitive elections and pure farce happen with positive probabilities. Existence follows quite naturally from the argument above. To show uniqueness, we use that function $z_{H_y}$ is strictly quasi-convex, and its lowest point corresponds precisely to the equilibrium.\(^{21}\) This is an interesting property in itself: it suggests that of all possible thresholds for having fair elections, the equilibrium $b_E$ makes the dictators who choose to have the pure farce elections worse off, in that they are going to face protests of the largest scale.

To see the intuition for comparative statics, suppose first that the repression level is low, so the opposition leader is ready to run almost surely, if allowed. Then $\eta$ is high, and if the challenger is absent from the ballot, the inference is that the dictator prohibited him from running and is therefore considering himself unpopular. In this case, without competitive elections the protests will be larger, which is more dangerous for the dictator. This makes him more willing to have elections. In contrast, in a repressive regime, the absence of an opposition leader from the ballot is not necessarily blamed on the dictator’s unpopularity. Thus, more repressive regimes are less likely to have free elections, because citizens do not infer much if the election is not competitive.

The effect of cruelty toward protesters (higher $c$) is only a bit more subtle. A higher cost of

\(^{21}\) In other words, $y = b_E$ is the unique minimand of $z_{H_y}$ over $(-\infty, \hat{b}) \cap$ (support of $G$) and satisfies $0 < G(b_E) < 1$. Otsazewski and Gietzmann (2008) prove as similar result in the context of a model of (non-)disclosure of information in Dye (1985) (see also Acharya, DeMarzo, and Kremer, 2011), and Shadmehr and Bernhardt (2015) do so in a model of state censorship.
protests discourages participation in protests, both with and without fair elections. However, there is an additional effect: a lower number of protesters makes citizens more pessimistic about the success of an uprising, which further decreases participation in protests. The first effect is similar in size in both cases, but the second effect is more pronounced if citizens are better informed about the dictator’s popularity. Intuitively, after an increase in \( c \), only citizens who have very negative opinions about the dictator (have high \( b \)) would keep protesting. If they do not know the realization of \( b \), they would think that other citizens are also negative about the dictator, because their high \( b \) serves, in particular, as a signal about higher \( b \). This belief that other citizens hate the dictator makes them more willing to protest, and this makes marginally more citizens protest. In contrast, when \( b \) is known, citizens to not use their \( b \) to update on \( b \). Consequently, a higher cost of protests \( c \) is more likely to deter citizens who know the true value of \( b \), and this makes the dictator more willing to reveal his popularity by having fair elections.

6 Evidence

The model above makes two predictions that are testable using cross-country data.\(^{22}\) First, repressiveness of the regime against the opposition makes fair elections less likely. Second, cruelty of the regime towards protesters makes fair elections more likely. Our analysis below tests these hypotheses, and thus complements the anecdotal evidence discussed in Section 3.

Data

Our data set is a panel that covers 70 countries with observations ranging from 1990 to 2011 (totally 181 country-years listed in Table 1). We focus on elections to the high office in which the incumbent or his official successor was running; this information was obtained from NELDA dataset (Hyde and Marinov, 2012). The dependent variable is an indicator of election fairness, which is equal to 1 if OECD (‘western’) monitors were present and did not report significant vote fraud, and zero otherwise (also from Hyde and Marinov, 2012). The main explanatory variables are proxies for repression costs and costs of protesting. For costs of repression, we use the Political Terror Scale (Gibney, Cornett, Wood, Haschke, and Arnon, 2016) as an indicator of the spread and the extent of political terror. In most specifications, we use the index published by Amnesty International, but we also use the one by the U.S. Department of State as robustness check. For costs of protesting, we use the index of Physical Integrity Rights in The CIRI Human Rights Data set, “an additive index

\(^{22}\)The model also predicts that more popular dictators are more likely to run elections. Unfortunately, we cannot think of a way to observe the popularity of the dictator, and especially the gap between the perceptions of the dictator and that of citizens. We thus focus on the predictions that we can test.
constructed from the Torture, Extrajudicial Killing, Political Imprisonment, and Disappearance indicators” (Cingranelli, Richards, and Clay, 2014). It ranges from 0 (no government respect for protection against torture, extrajudicial killing, political imprisonment, and disappearance) to 8 (full government respect). We normalize both indices, so repressiveness of the regime (from Political Terror Scale, corresponding to $k$ in the model) ranges from 0 (few repressions) to 1 (many repressions), and cruelty of the regime also ranges from 0 (low cruelty, corresponding to low $c$ in the model and high Physical Integrity Rights in CIRI) to 1 (high cruelty). Our controls include democracy and autocracy scores from Polity IV Project (Marshall, Gurr, and Jaggers, 2016), media freedom from Freedom House (inverted, so higher score corresponds to freer media) and standard economic data such as logarithm of GDP per capita and total population.

After merging the data sets, we restricted our analysis to the following subsample. First, we removed OECD countries: we do not consider them relevant given our focus on non-democracies. In addition, quite ironically, those elections would not be coded as ‘fair’ according to our definition, because they do not have ‘western observers’ present. Nevertheless, we believe that for non-OECD countries, our definition of fairness is non-controversial. Second, we focused only on country-years where the country held an election to the high office (according to the definition in Hyde and Marinov, 2012) with the incumbent participating and that happened when the country’s democracy score (from Polity IV) was below 8. Again, the reason for these restrictions was that these instances are most relevant for our theory; still, we do use an extended sample with the excluded cases as a robustness check. Third, we removed country-years, in which one of our key variables or controls were missing. This resulted in an unbalanced panel that consists of 181 country-years with elections, spanning 70 countries and years between 1990 and 2011. Of these, 94 elections are coded as ‘not fair’ and 87 elections as ‘fair’. Table 1 presents the list of these country-years, with fair elections highlighted in bold. It also shows the democracy and autocracy scores in parentheses. One can see that polity score, defined as democracy minus autocracy, is far from a perfect predictor of fairness of elections. E.g., Gambia (polity scores –6 or –5) had two fair elections in 2001 and 2006 and two unfair in 1996 and 2011, while Guyana (polity score +6) had fair elections in 1992, 2006 and 2011, but unfair in 2001. The summary statistics of all variables is presented in Table 2.

It is important to discuss why we believe that our definitions of fairness of elections, as well as our proxies for repressiveness and cruelty, are adequate. First, of all, the fact that these three key

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23 The upper bound 2011 is imposed on us by data availability: the Nelda dataset (Hyde and Marinov, 2012) is not extended to more recent years yet. The lower bound of 1990 is chosen for two reasons: first, before that the set of countries in the world was considerably different, and second, during the period of Cold War countries could have different rationales for having free elections (to better align with the Western or the Eastern blocs), and the reasons for observers to code elections as fair or not could have been different as well.
variables are taken from different datasets compiled by different scholars is an advantage, as this decreases the chance of finding correlations driven by expert bias. Our way of coding fair elections is driven by the following considerations. We wanted to stay away from variables that code ambient institutions, such as the polity score, because we want to capture the dictator’s strategy of handling a particular election given the institutions that he faces, even if he had created these institutions in the prior years himself. For this reason, we use the polity score as a control, but not a choice variable. Among election-specific variables in NELDA dataset, there are other ones that could proxy for competitiveness of elections, for example whether the opposition was allowed. However, according to NELDA, opposition was allowed in 94% of our sample (170 out of 181 elections), so this variable does not seem to adequately capture the difference between real and token opposition.

The advantages and disadvantages of the PTS and CIRI indices of political terror have been discussed since the inception of the latter; see, in particular, Cingranelli and Richards (2010) and Wood and Gibney (2010). Our reading of the descriptions of these datasets, as well as these two articles that discuss at length the differences in coding political terror-related variables, suggest the following important difference. While CIRI focuses almost exclusively on violence committed by the government or those acting on its behalf, PTS tends to incorporate political violence more generally (for example, political violence by rebels, such as members of the Shining Path in Peru). This important difference, as well as the fact that the indices are not strongly correlated (the correlation coefficient on our sample is only 0.5), allows us to treat these indices as reflecting different aspects of political terror, and relate them to repressiveness $k$ and cruelty $c$ in our model. For citizens deciding to protest against the incumbent, the danger is violence from government-related actors; because of this, we proxy cruelty with the index based on CIRI dataset. For potential politicians who decide whether or not to enter politics or to become more active by running for different offices, political violence from any actors may be a threat, so we use the PTS index to proxy for repressiveness. As a matter of fact, there might be numerous ways (including mechanical and expert bias) in which repressiveness may be associated with less fair elections, so its negative effect on fairness is not a particularly strong test of the theory, even though it is consistent. However, the prediction that the regime’s cruelty leads to fairer election is highly nontrivial and truly tests the theory, so capturing cruelty in the right way is more important, and for this purpose the CIRI-based index seems more appropriate. At the very least, the positive correlation of one of the political terror scale indices and election fairness is noteworthy and difficult to reconcile if not for our theory.

Our results show that both indices happen to be statistically significantly, in meaningful, robust, but different ways, in regressions justified by theory. This suggests that they both capture different important aspects of political terror, rather than that one is superior to another.
Results

In Table 3, we present our main findings. Columns (1)-(8) are fixed-effects panel regressions, whereas columns (9)-(11) do not include country fixed effects; in all cases, year fixed effects are included and standard errors are clustered at the country level. In columns (1), (2), and (3), the Fair dummy variable is regressed on our measures of repression and cruelty, separate and together. To put it in a perspective, column (1) implies that one standard deviation increase in repression decreases the probability of fair election by roughly one-quarter of a standard deviation; column (2) says that one standard deviation increase in cruelty increases the probability of fair election by roughly one-quarter of a standard deviation. Thus, these effects are not only statistically significant, but also sizeable and important. Columns (4)-(5) report the same regressions with basic time-varying controls (log of GDP per capita and log of population). Columns (7)-(8) then add time-varying political controls, first democracy, autocracy, and executive constraints (from Polity IV) and then index of media freedom (from Freedom House); introduction of the latter reduces the sample considerably. In both columns, however, the two variables of interest, repression and cruelty, are significant at 5% level, the former having negative sign and the latter having positive one, as predicted.

The last three columns (9)-(11) replicate columns (6)-(8), but without country controls. The coefficients at repression and cruelty retain their signs, but not their statistical significance, except for cruelty in (10) and (11). We document these regressions for the sake of completeness, but note that the problem of omitted variables is likely too big to take these specifications seriously.

In Table 4, we take a deeper look into repression and cruelty variables. Specifications (1)-(5) use the same measure of repression based on Amnesty International data as before, while (6)-(10) use the measure based on the U.S. Department of State data. In all specifications its effect is negative, though the latter measure of repression is significant only in two out of five specifications. We attribute it to various political considerations that could contaminate the latter measure; this also highlights why the measure by Amnesty International is our preferred choice.\textsuperscript{25} In Table 4, we also look at the four components of cruelty, i.e., extrajudicial killings, disappearances, torture, and political imprisonment, separately (our measure of cruelty is the arithmetic mean of these four measures). Specifications (1)-(4) and (6)-(9) present these components separately, while (5) and (10) introduce them together. From the table, it is clear that ‘extrajudicial killings’ is the most consistent in being statistically (and economically) significant across specifications, followed by disappearances and then torture. We believe that this is probably due to the measurement

\textsuperscript{25}See also Qian and Yanagizawa-Drott (2009, 2017) for discussions on political determinants of discrepancies between Amnesty International and U.S. Department of State data on human rights violations.
quality (it is easier to verify whether or not somebody is alive than whether or not somebody was tortured). Interestingly, the effect of the political prisoners component is never statistically different from zero, and furthermore has a negative sign. This might capture the fact that the political prisoners component captures politically active citizens (prospective politicians) more than ordinary protesters, for which our model does not predict a positive effect on election. Despite that, we decided to preserve political prisoners as part of cruelty index mainly for consistency with Cingranelli, Richards, and Clay (2014). Our results would hold if we measure cruelty as average of extrajudicial killings, disappearances, and torture only.

Table 5 presents several robustness checks. In (1) and (2), we replace linear probability regression with logistic regression, with and without extended controls. In (3) and (4), we remove year fixed effects while keeping year as a control variable. In all these cases, the variables of interest are significant at 5% level. Specifications (5)-(10) are run on an extended data set. In (5)-(10), we consider countries (non-OECD) with all values of democracy (now including 8, 9, and 10), and notice that while all point estimates are closer to zero and some are not statistically significant, the signs are consistent. Lastly, in (7)-(10) we again exclude democracies, but add country-years where the election was to the high office, but the incumbent was not running. Columns (7) and (8) produce consistent results, even though with smaller point estimates as compared to the corresponding regressions (6) and (7) in Table 3. Lastly, specifications (9) and (10) add interactions of the dummy whether the incumbent is running with repression and cruelty. Both interaction effects are significant in both specifications, and their signs suggest stronger effect of the respective variable (repression and cruelty) when the incumbent was running than when he was not. This last result is not something we predicted in the model, but it is useful as a ‘sanity check’. Overall, Table 5 suggests that our estimates are fairly robust to changes in specification and to considering alternative restrictions of the sample.

Lastly, Table 6 considers two kinds of ‘placebo’ specifications. First, we consider elections that are not necessarily to the high office (e.g., parliamentary elections in a country that is by constitution a presidential republic). In columns (1) and (2) we consider such elections exclusively, and see that neither of coefficients of interest is statistically significant, though they retain the sign. In (3)-(5), we consider both elections to the high office and not, and see that repression still has a negative and significant effect, while cruelty has a positive, but not significant one. This suggests that while repressive nature of the regime is still negatively correlated with fairness of elections, cruelty is less consequential in elections that are not to the high office. Second, instead of considering ‘fair’ as the dependent variable, in columns (6)-(10) we consider ‘partly fair’ variable, defined as having observers and, moreover, western observers; the difference with ‘fair’ is that here
we allow for violations to be reported. In these specifications, neither of the variables of interest is significant. This suggests that our results are not driven by the presence of western observers or their willingness to monitor, but rather by whether or not these observers found major violations or not, i.e., indeed by ‘fairness’ of elections.

7 Conclusion

In this paper, we built a theory of elections in nondemocratic polities. The incumbent decides whether or not to have free and fair elections with the goal of signaling his popularity. However, citizens do not know if the dictator runs unopposed (or with token opponents) because he prevented the credible ones from running, or because the regime is so repressive that credible challengers failed to emerge. We establish existence of a unique equilibrium with intuitive comparative statics which, however, differentiates our theory from those in the literature. A regime that is more repressive towards opposition leaders has, in equilibrium, a lower probability of free elections, and this relationship is persistent: the past repressiveness makes new repressions more effective in maintaining power. A regime that is crueler towards common people – at least those who dare to protest – has a higher probability of free elections.

We take these testable predictions to the data. We show that regimes that are more repressive toward political elites are less likely to have free elections, while crueler regimes are more likely to do so. The former finding is barely surprising and is consistent with multiple theories. In contrast, we view the latter one as a true test of our theory. The incentive of a more cruel regime to allow free elections makes is natural because of signaling nature of our model, but it we are not aware of other ways to rationalize it. While our empirical results establish, essentially, correlations, and not causal links, they are robust to numerous alternative specifications and consistent with the theory.

Our model is simple, tractable, and allows for testable predictions, but it is not without limitations. Most importantly, the interaction between the incumbent and the opposition is one-shot. It would be interesting to analyze having free elections at different times of the incumbent’s tenure as a dynamic problem for the dictator; it is equally interesting to study the competition among possible opposition leaders in the shadow of an authoritarian incumbent and how the presence of such an incumbent affects their desire to participate in elections, coordinate on a single candidate, etc. Empirically, it would be interesting to look deeper at the incumbent’s decisions such as whether or not to call for elections that were not scheduled or at opposition’s decision to actively campaign of boycott the election.
References


Bueno de Mesquita, Bruce, Smith, Alastair, Silverson, Randolph, and Morrow, James (2003) *The


### Table 1. Free elections in nondemocracies

<table>
<thead>
<tr>
<th>Country</th>
<th>Years</th>
<th>Country</th>
<th>Years</th>
</tr>
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<td>Lebanon</td>
<td>2005 (6-0)</td>
</tr>
<tr>
<td>Algeria</td>
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<td>Liberia</td>
<td>2011 (7-1)</td>
</tr>
<tr>
<td>Argentina</td>
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<td>Malawi</td>
<td>1994 (6-0), 2004 (7-1), 2009 (6-0)</td>
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<td>Armenia</td>
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<td>Malaysia</td>
<td>1990 (5-1), 1995 (4-1), 1999 (4-1), 2004 (4-1), 2008 (6-0)</td>
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<td>1997 (6-0), 2007 (7-0)</td>
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<td>1996 (6-0)</td>
<td>Mauritania</td>
<td>1992 (0-6), 1997 (0-6), 2003 (0-6)</td>
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<td>Mexico</td>
<td>1994 (4-0)</td>
</tr>
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<td>Benin</td>
<td>1991 (6-0), 2011 (7-0)</td>
<td>Mozambique</td>
<td>1994 (5-0), 1999 (5-0), 2004 (5-0), 2009 (5-0)</td>
</tr>
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<td>Myanmar (Burma)</td>
<td>1990 (0-7)</td>
</tr>
<tr>
<td>Burundi</td>
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<td>Papua New Guinea</td>
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<td>2002 (5-0)</td>
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<td>Zimbabwe</td>
<td>1990 (0-6), 1996 (0-6), 2002 (1-5), 2008 (1-5)</td>
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</table>

The table lists country-years where democracy score was below 8 and there were elections to the high office where the incumbent participated. OECD countries are excluded. Country-years where election was fair according to our definition are in bold. Democracy and autocracy scores (polity measure is defined as their difference) are in parentheses.
<table>
<thead>
<tr>
<th>Source</th>
<th>Mean</th>
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<th>Max</th>
<th>Observations</th>
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<td>2.59</td>
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<td>0</td>
<td>1</td>
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Table 3. Main evidence

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<td>Repression</td>
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<tr>
<td>Cruelty</td>
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<tr>
<td>Log(GDP per capita)</td>
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<tr>
<td>Log(population)</td>
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<tr>
<td>Democracy</td>
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<td></td>
</tr>
<tr>
<td>Autocracy</td>
</tr>
<tr>
<td></td>
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<tr>
<td>Executive constraints</td>
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<td>Year fixed effects</td>
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<tr>
<td>Countries</td>
</tr>
<tr>
<td>Observations</td>
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Note: The unit of observation is an election. The dependent variable is a dummy variable that equals 1 if election was fair and zero otherwise. Standard errors clustered at the country level in parentheses. *significant at 10%; ** significant at 5%; *** significant at 1%.
Table 4. Repression and cruelty

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<tr>
<td>Extrajudicial killings</td>
<td>0.41**</td>
<td>0.33*</td>
<td>0.44**</td>
<td>0.39*</td>
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<td></td>
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<td>0.20</td>
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<td>[0.13]</td>
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<td>-0.30</td>
<td>-0.29</td>
<td>-0.36</td>
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<td>[0.23]</td>
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<td>Log(population)</td>
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Note: The unit of observation is an election. The dependent variable is a dummy variable that equals 1 if election was fair and zero otherwise. Standard errors clustered at the country level in parentheses. *significant at 10%; ** significant at 5%; *** significant at 1%.
Table 5. Robustness

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Note: The unit of observation is an election. The dependent variable is a dummy variable that equals 1 if election was fair and zero otherwise. Standard errors clustered at the country level in parentheses. *significant at 10%; ** significant at 5%; *** significant at 1%.
Table 6. Alternative specifications

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Note: The unit of observation is an election. The dependent variable is a dummy variable that equals 1 if election was fair and zero otherwise. Standard errors clustered at the country level in parentheses. *significant at 10%; ** significant at 5%; *** significant at 1%.
Appendix A: Proofs

To prove the propositions, we start with several lemmas.

Lemma A1 Suppose agent $i$ got $b_i = x$ and agent $j$ got $b_j = y$, and $x > y$. Then $G_x$ first-order stochastically dominates $G_y$: For any $\xi \in \mathbb{R}$ such that $0 < G(\xi) < 1$, we have $G_x(\xi) < G_y(\xi)$.

Proof of Lemma A1. Let us prove that for two values of $b_i$, $x$ and $y$ such that $x > y$, $G_x$ first-order stochastically dominates $G_y$ (wherever $G(z) \in (0, 1)$).

We need to prove that $G_x(z)$ is decreasing in $x$ for any fixed $z \in \mathbb{R}$ such that $G(z) \in (0, 1)$. We have

$$G_x(z) = \frac{\int_{-\infty}^{x} 1_{\sigma} \frac{1}{\sigma} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}{\int_{-\infty}^{+\infty} 1_{\sigma} \frac{1}{\sigma} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)} = \frac{1}{\int_{-\infty}^{+\infty} 1_{\sigma} \frac{1}{\sigma} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)},$$

This is decreasing in $x$ if and only if

$$\ln \left( \frac{1}{G_x(z)} - 1 \right) = \ln \int_{x}^{+\infty} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi) - \ln \int_{-\infty}^{z} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)$$

is increasing in $x$ (for $0 < G_x(z) < 1$ the left-hand side is well-defined). Differentiating with respect to $x$, we get

$$\frac{\partial}{\partial x} \left[ \ln \left( \frac{1}{G_x(z)} - 1 \right) \right] = \frac{\int_{z}^{+\infty} \frac{1}{\sigma} f' \left( \frac{x - \xi}{\sigma} \right) dG(\xi) - \int_{z}^{-\infty} \frac{1}{\sigma} f' \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}{\int_{-\infty}^{+\infty} 1_{\sigma} \frac{1}{\sigma} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}.$$

But for normal distribution, $\frac{f'(a)}{f(a)}$ increasing in $a$, thus $\frac{f' \left( \frac{x - \xi}{\sigma} \right)}{f \left( \frac{x - \xi}{\sigma} \right)} > \frac{f' \left( \frac{x + \xi}{\sigma} \right)}{f \left( \frac{x + \xi}{\sigma} \right)}$ if $\xi > x$ and $\frac{f' \left( \frac{x - \xi}{\sigma} \right)}{f \left( \frac{x - \xi}{\sigma} \right)} < \frac{f' \left( \frac{x + \xi}{\sigma} \right)}{f \left( \frac{x + \xi}{\sigma} \right)}$ if $\xi < x$, and therefore

$$\frac{\int_{z}^{+\infty} f' \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}{\int_{z}^{+\infty} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)} = \frac{\int_{z}^{\infty} f' \left( \frac{x - \xi}{\sigma} \right) f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}{\int_{z}^{\infty} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)} > \frac{\int_{z}^{\infty} f' \left( \frac{x - \xi}{\sigma} \right) f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)}{\int_{z}^{\infty} f \left( \frac{x - \xi}{\sigma} \right) dG(\xi)} = \frac{f' \left( \frac{x - \xi}{\sigma} \right)}{f \left( \frac{x - \xi}{\sigma} \right)}.$$
Lemma A2 Suppose that it is public information that \( b \sim G \), and citizens \( i \) protests if and only if \( b_i \in R \), where \( R \) satisfies the following: If \( x > \frac{c}{\gamma} \), then \( x \in R \); if \( x < \frac{c}{\alpha} \), then \( x \notin R \). Then the probability of success as perceived by citizen \( i \) with \( b_i = x \),

\[
\pi_{G_x} = \Pr(b + \delta_j \in R \mid b + \delta_i = x), \tag{A1}
\]

is increasing in \( x \) (strictly if \( G \) is not degenerate).

Proof of Lemma A2. Consider the probability of success for a fixed and known value of \( b \):

\[
\hat{\pi}_R(b) = \Pr(b + \delta_j \in R) = \int_{x \in R} \frac{1}{\sigma \delta} f \left( \frac{x - b}{\sigma \delta} \right) \, dx. \tag{A2}
\]

Take two citizens with values \( b_i \) equal to \( x \) and \( y \) with \( x > y \); we have

\[
\pi_{G_x} = \int_{-\infty}^{+\infty} \hat{\pi}_G(b) \, dG_x(b)
\]

and, similarly, for \( y \). By Lemma A1, \( G_x \) first-order stochastically dominates \( G_y \). Therefore, to prove that \( \pi_{G_x} \geq \pi_{G_y} \), with strict inequality if \( G \) is not degenerate, it suffices to prove that \( \hat{\pi}_G(b) \) is increasing in \( b \).

To do this, consider the following cases. Suppose first \( b < \frac{c}{\alpha} \). We can rewrite (A2) as

\[
\hat{\pi}_R(b) = 1 - F \left( \frac{c}{\gamma} - \frac{b}{\sigma \delta} \right) + \frac{1}{\sigma \delta} \int_{x \in R} \frac{x - b}{\sigma \delta} \, dx.
\]

Since \( b < \frac{c}{\alpha} \), then \( x > b \) in the integral, thus \( f \left( \frac{x - b}{\sigma \delta} \right) \) is decreasing in its argument and thus increasing in \( b \), and so \( \hat{\pi}_R(b) \) is increasing in \( b \).

Second, consider the case \( b > \frac{c}{\gamma} \). Let us rewrite (A2) as

\[
\hat{\pi}_R(b) = 1 - \int_{x \notin R} \frac{1}{\sigma \delta} f \left( \frac{x - b}{\sigma \delta} \right) \, dx
\]

\[
= 1 - F \left( \frac{c}{\gamma} - \frac{b}{\sigma \delta} \right) - \frac{1}{\sigma \delta} \int_{x \notin R} \frac{x - b}{\sigma \delta} \, dx.
\]

Here, \( x < b \) in the integral, so \( f \left( \frac{x - b}{\sigma \delta} \right) \) is increasing in its argument, and thus decreasing in \( b \); consequently, \( \hat{\pi}_G \) is increasing in \( b \) in this case as well.
Finally, consider the case \( \frac{c}{\alpha} < b < \frac{c}{\gamma} \). In this case, differentiating with respect to \( b \) under the integral (this is a valid operation here) yields

\[
\frac{d \hat{R}_R (b)}{db} = \frac{d}{db} \left( 1 - \int_{x \in R, \frac{c}{\alpha} < x < \frac{c}{\gamma}} f \left( \frac{x - b}{\sigma_\delta} \right) dx \right) 
= \frac{1}{\sigma_\delta} \left( \int_{x \in R, \frac{c}{\alpha} < x < \frac{c}{\gamma}} f \left( \frac{x - b}{\sigma_\delta} \right) f' \left( \frac{x - b}{\sigma_\delta} \right) dx \right) 
= \frac{1}{\sigma_\delta} \left( \int_{x \in R, \frac{c}{\alpha} < x < \frac{c}{\gamma}} f \left( \frac{x - b}{\sigma_\delta} \right) f' \left( \frac{x - b}{\sigma_\delta} \right) dx \right) 
> \frac{1}{\sigma_\delta} \left( \int_{x \in R, \frac{c}{\alpha} < x < \frac{c}{\gamma}} f \left( \frac{x - b}{\sigma_\delta} \right) f' \left( \frac{x - b}{\sigma_\delta} \right) dx \right) 
= \frac{1}{\sigma_\delta} \left( f \left( \frac{c}{\gamma} \right) - f \left( \frac{c}{\alpha} \right) \right) - f (0) .
\]

The last term is obviously positive for \( b = \frac{c}{\alpha} \) and \( b = \frac{c}{\gamma} \), It is also positive for \( b = \frac{1}{2} \left( \frac{c}{\alpha} + \frac{c}{\gamma} \right) \) by Assumption 2. Indeed, for such \( b \), the last term is positive if and only if \( 2f \left( \frac{c}{\gamma} \right) > f (0) \), which is equivalent to \( \sigma_\delta > \frac{1}{2 \sqrt{2 \ln 2}} \left( \frac{1}{\gamma} - \frac{1}{\alpha} \right) = \frac{1}{2 \sqrt{2 \ln 2}} \frac{c(\alpha - \gamma)}{\alpha \gamma} \). Since \( \alpha > \gamma \), this follows from Assumption 2.

It remains to show that the last term in positive for \( b \in \left( \frac{c}{\alpha}, \frac{1}{2} \left( \frac{c}{\alpha} + \frac{c}{\gamma} \right) \right) \) (the case \( b \in \left( \frac{c}{\alpha}, \frac{1}{2} \left( \frac{c}{\alpha} + \frac{c}{\gamma} \right) \right) \) is symmetric). Let \( w = \frac{1}{2 \sigma_\delta} \left( \frac{c}{\gamma} - \frac{c}{\alpha} \right) \) and \( x = \frac{1}{2 \sigma_\delta} \left( \frac{c}{\alpha} + \frac{c}{\gamma} \right) - b \). For a fixed \( w \), consider the function \( h (x) = f (x - w) + f (x + w) \). In terms of function \( h \), we know that \( h (0) > f (0) \) and \( h (w) > f (0) \), and we need to show that \( h (x) > f (0) \) for \( x \in (0, w) \).

To do this, it suffices to show that \( h \) is quasiconcave on \((0, +\infty)\) for any \( w \). We have

\[
\frac{d}{dx} h (x) = \frac{1}{\sqrt{2\pi}} \left( (w - x) e^{-\frac{(x-w)^2}{2}} - (w + x) e^{-\frac{(x+w)^2}{2}} \right) ;
\]

\[
\frac{d^2}{dx^2} h (x) = \frac{1}{\sqrt{2\pi}} \left( (w - x)^2 - 1 \right) e^{-\frac{(x-w)^2}{2}} + \left( (w + x)^2 - 1 \right) e^{-\frac{(x+w)^2}{2}} .
\]

The derivative \( \frac{d}{dx} h (x) \) equals zero if and only if

\[
\frac{1 - t}{1 + t} - e^{-2w^2t} = 0 ,
\]

where \( t = \frac{x}{w} \). If \( w \leq 1 \), the equation (A3) has a unique solution \( t = 0 \), so \( x = 0 \) is a global maximum and \( h \) is quasiconcave. If \( w > 1 \), (A3) has two nonnegative solutions: \( t = 0 \) corresponds to a local minimum \( x = 0 \) and another root \( t = t^* \), to a global maximum \( x = x^* = wt^* \); this proves the quasiconcavity of \( h \) on \((0, +\infty)\) in this case as well.\(^{26}\)

\(^{26}\) Indeed (A3) becomes 0 for \( t = 0 \) for any \( w \). Differentiating the left-hand side yields

\[
\frac{d}{dt} \left( \frac{1 - t}{1 + t} - e^{-2w^2t} \right) = -\frac{2}{(1 + t)} + 2w^2e^{-2w^2t} ,
\]

\[\text{A-3}\]
We have thus shown that \( h(x) > f(0) \) for \( x \in (0, w) \), since this is true for \( x = 0 \) and \( x = w \). This finishes the proof that \( \frac{dt}{db}(b) > 0 \) for \( b \in \left( \frac{z}{\alpha}, \frac{\xi}{\gamma} \right) \). Therefore, \( \pi_R(b) \) is strictly increasing in \( b \) on \( b \in (-\infty, +\infty) \), and this completes the proof. \( \blacksquare \)

**Proof of Proposition 1.** Let us first consider the case of a degenerate distribution \( G \), so assume \( b \) is known. In this case, citizens know \( \pi_G \), which equals \( \pi_{G_x} \) for any \( x \). Thus, \( E \mathbb{U}_p(b_i) \geq E \mathbb{U}_s(b_i) \) if and only if \( b_i \geq \frac{c}{(\alpha-\gamma)\pi_G+\gamma} \). Therefore, there must exist a threshold \( z = z_b \in (-\infty, +\infty) \) such that citizens with \( b_i \geq z_b \) protest and those with \( b_i < z_b \) do not.

Since \( \pi_G \) is given by (7), this threshold \( z = z_b \) constitutes an equilibrium if and only if \( Q(z) = 0 \), where

\[
Q(z) = z - \frac{c}{(\alpha-\gamma)\left(1 - F\left(\frac{z-b}{\sigma_s}\right)\right) + \gamma}.
\]

(A4)

By the Assumptions 1 and 2, \( \frac{dQ(z)}{dz} > 0 \), and thus \( Q(z) \) is an increasing function of \( z \). Indeed,

\[
\frac{dQ(z)}{dz} = 1 - \frac{1}{\sigma_s} \frac{c(\alpha-\gamma) f\left(\frac{z-b}{\sigma_s}\right)}{\left((\alpha-\gamma)\left(1 - F\left(\frac{z-b}{\sigma_s}\right)\right) + \gamma\right)^2} > 1 - \frac{1}{\sigma_s} \frac{c(\alpha-\gamma)}{\gamma^2} \frac{1}{\sqrt{2\pi}} > 0,
\]

because \( \sqrt{2\pi} > 2\sqrt{2\ln 2} \). Moreover, \( \lim_{z \to -\infty} Q(z) = -\infty \) and \( \lim_{z \to +\infty} Q(z) = +\infty \). This means that there is exactly one value of \( z = z_b \) such that \( Q(z) = 0 \). This proves that there exists a unique equilibrium.

Now consider the case where \( b \) is not an atom and is distributed with c.d.f. \( G \). Let us show that the equilibrium must take the form of a threshold. Suppose that the set of values \( b_i \) such that citizens with these realizations protest in equilibrium is \( R_G \). Citizen \( i \) protests if and only if

\[
x \geq \frac{c}{(\alpha-\gamma)\pi_{G_x} + \gamma}.
\]

(A5)

Since \( \pi_{G_x} \in [0, 1] \), citizens with \( b_i > \frac{\xi}{\alpha} \) must protest and citizens with \( b_i < \frac{\xi}{\alpha} \) must not (these types have a dominant strategy), thus \( \left\{ x : x > \frac{\xi}{\alpha} \right\} \subset R_G \) and \( \left\{ x : x > \frac{\xi}{\gamma} \right\} \cap R_G = \emptyset \). Therefore, Lemma A2 is applicable, which implies that \( \pi_{G_x} \) is increasing in \( x \). Since the left-hand side of (A5) is increasing in \( x \) and its right-hand side is decreasing in \( x \), it must be that a citizen \( i \) protests if and only if \( b_i \geq z_G \) for some \( z_G \).

which equals zero if and only if \( 1 + t = \frac{1}{2} e^{wt} \); thus, the derivative has no positive roots if \( w \leq 1 \) and a unique positive root if \( w > 1 \). This proves that for \( w \leq 1 \), (A3) is a monotone function, and it is decreasing rather than increasing, because it is negative if \( t \) is large. This also proves that for \( w > 1 \), (A3) has a unique positive root. Indeed, it has root because the left-hand side is positive for small \( t \) (if \( w > 1 \)) and is negative for large \( t \). If it had two roots \( 0 < t_1 < t_2 \), then the derivative would have to equal zero at some points \( t_3 \in (0, t_1) \) and \( t_4 \in (t_1, t_2) \), but we just showed that it has only one root. Thus, the root \( t^* \) is unique, and the function changes its sign from positive to negative, i.e., it is a global maximum on \( (0, +\infty) \).
It remains to show that the equilibrium threshold exists and is unique. The threshold \( z = z_G \) must satisfy \( \dot{Q}(z) = 0 \), where

\[
\dot{Q}(z) = z - \frac{c}{(\alpha - \gamma)(1 - \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b)) + \gamma} .
\]  

(A6)

Let us prove that

\[
\frac{d}{dz} \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b) < \frac{1}{\sqrt{2\pi}\sigma_\delta}.
\]

(A7)

Notice that the following identity holds, due to integration by parts:

\[
\int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b) = \int_{-\infty}^{+\infty} \frac{1}{\sigma_\delta} f\left(\frac{z-b}{\sigma_\delta}\right) db
\]

Using this last formula to differentiate with respect to the second inclusion of \( z \) (in \( G_z(b) \)), we have

\[
\frac{d}{dz} \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b) = \int_{-\infty}^{+\infty} \frac{1}{\sigma_\delta} f\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b) + \int_{-\infty}^{+\infty} \left( \frac{\partial}{\partial z} G_z(b) \right) \frac{1}{\sigma_\delta} f\left(\frac{z-b}{\sigma_\delta}\right) db
\]

\[
< \frac{1}{\sigma_\delta} \frac{1}{\sqrt{2\pi}} + 0 = \frac{1}{\sqrt{2\pi}\sigma_\delta},
\]

where we used the fact that \( G_z(b) \) is decreasing in \( b \), as proved in Lemma A1. This proves (A7), which we now use to substitute the numeraire in

\[
\frac{d\dot{Q}(z)}{dz} = 1 - \frac{c(\alpha - \gamma) \frac{d}{dz} \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b) + \gamma}{\left(\alpha - \gamma(1 - \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) dG_z(b)) + \gamma\right)^2} > 0 .
\]

This shows that \( \dot{Q}(z) \) is strictly increasing in \( z \) and the equilibrium threshold \( z = z_G \) is unique.

Its existence follows, as before, from that \( \lim_{z \to -\infty} \dot{Q}(z) = -\infty \) and \( \lim_{z \to +\infty} \dot{Q}(z) = +\infty \). Consequently, there is a unique equilibrium threshold \( z_G \) for any distribution \( G \).
Let us now prove the comparative statics results. If \( b \) is fixed, then treating \( Q \) (from (A4)) as a function of \( z, c, \gamma, \alpha, b \), we get

\[
\frac{\partial Q}{\partial c} = -\frac{1}{(\alpha - \gamma) \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) + \gamma} < 0,
\]

\[
\frac{\partial Q}{\partial \alpha} = \frac{c \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right)}{\left((\alpha - \gamma) \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) + \gamma\right)^2} > 0,
\]

\[
\frac{\partial Q}{\partial \gamma} = \frac{c F\left(\frac{z-b}{\sigma_\delta}\right)}{\left((\alpha - \gamma) \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) + \gamma\right)^2} > 0,
\]

\[
\frac{\partial Q}{\partial b} = \frac{1}{\sigma_\delta} \frac{c F\left(\frac{z-b}{\sigma_\delta}\right)}{\left((\alpha - \gamma) \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) + \gamma\right)^2} > 0.
\]

Moreover, we already showed that \( \frac{\partial Q}{\partial z} > 0 \). Consequently, \( \frac{\partial z}{\partial c} > 0, \frac{\partial z}{\partial \gamma} < 0, \frac{\partial z}{\partial \alpha} > 0, \frac{\partial z}{\partial b} < 0 \). If \( b \) is not known but is distributed as \( G \), the same comparative statics with respect to \( c, \alpha, \gamma \) follows by differentiating \( \tilde{Q} \) (from (A6)) with respect to these variables (this is analogous) and using \( \frac{\partial \tilde{Q}}{\partial z} > 0 \), also established above.

Finally, consider two distributions of \( b \), \( G_1 \) and \( G_2 \), such that \( G_1 \) first-order stochastically dominates \( G_2 \). Then we have

\[
1 - \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) \ d (G_1)_z (b) = \int_{-\infty}^{+\infty} \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) \ d (G_1)_z (b)
\]

\[
> \int_{-\infty}^{+\infty} \left(1 - F\left(\frac{z-b}{\sigma_\delta}\right)\right) \ d (G_2)_z (b) = 1 - \int_{-\infty}^{+\infty} F\left(\frac{z-b}{\sigma_\delta}\right) \ d (G_2)_z (b),
\]

because \( 1 - F\left(\frac{z-b}{\sigma_\delta}\right) \) is a monotonically increasing function of \( b \). We thus have \( \tilde{Q} (z_1; G_2) < \tilde{Q} (z_1; G_1) = 0 \). But \( \tilde{Q} (z_2; G_2) = 0 > \tilde{Q} (z_1; G_2) \), and this implies \( z_2 > z_1 \).

**Proof of Proposition 2.** If such strategies are followed, then the share of votes that the dictator gets is given by (14). Consider a citizen with \( b_i < 0 \) who in equilibrium votes for the dictator, and suppose that he deviates to voting for \( C \). For a citizen with an infinitesimal share of votes \( \varepsilon \), this deviation will result in the dictator getting \( \tau' = \tau (b) - \varepsilon \) votes, and other citizens observing \( \tau' \) and concluding that the value of \( b \) is \( b' = \sigma_\delta F^{-1} (\tau') > b \). As a result, the dictator gets fewer votes and this weakly decreases his chance of winning elections (weakly because he could, in principle, only have elections where he would win by a wide margin, and if citizens knew that this is his strategy, then a deviation by an infinitesimal citizen had zero chance to prevent him from winning). At the same time, all citizens except for the one who deviated choose strategies based on the cutoff
rather than \( z_{b'} \). Since \( b' > b, \quad z_b > z_{b'} \), and hence strictly more people participate in protests as a result of this deviation. Consequently, such a deviation by a citizen with \( b_i < 0 \) increases the chance that the dictator will leave office. It also does not affect this citizen’s payoff from protesting, because he would not protest in any case. Hence, such deviation is not profitable.

If we consider a citizen with \( b_i \geq 0 \), we can similarly show that his deviation to voting for the dictator may only help the dictator win, and if the dictator wins, it makes citizen believe that \( b \) equals to \( b' < b \) rather than the true value. Thus, fewer citizens protest, and this also reduces the likelihood that the dictator is removed from office. The deviating citizen may only switch from protesting to staying home, but not the other way around. In any case, this deviation is not profitable. Hence, this is an equilibrium.

Since in all cases except \( b_i = 0 \) a deviation made the citizen strictly worse off, and for \( b_i = 0 \), the citizen is indifferent, this equilibrium is in undominated strategies.

**Lemma A3** For any distribution \( G \) without atoms, there is a unique threshold \( b^*_G \) such that if the average attitude toward the dictator \( b < b^*_G \), the protest threshold is lower than the protest threshold conditional on \( b \) being public: \( z_G < z_b \), and thus the dictator is better off by revealing \( b \). Moreover, \( \pi_{z_G} > \hat{\pi}_G (b) > \hat{\pi}_b \), so the chance of success perceived by the threshold citizen with \( b_i = z_G \) is higher than that perceived by dictator, which is in turn higher than the chance of success if \( b \) were revealed. For \( b > b^*_G \), the situation is reversed: \( z_G > z_b \), and the dictator is better off not revealing the average attitude to him (in this case, \( \pi_{z_G} < \hat{\pi}_G (b) < \hat{\pi}_b \)). This threshold \( b^*_G \) satisfies \( G (b^*_G) \in (0,1) \), i.e., there is a positive mass of \( b \) on both sides of \( b^*_G \).

**Proof of Lemma A3.** As shown in the proof of Proposition 1, the distribution \( G \) uniquely determines the threshold \( z_G \) and the probability of success \( \hat{\pi}_G \), as well as perceived probabilities of success for all citizens, \( \pi_{G,x} \) for \( b_i = x \). Let us show that there is a unique value \( b \) such that \( z_b = z_G \).

We know that \( z_G \) solves \( \hat{Q} (z_G) = 0 \) and \( z_b \) solves \( Q (z_b) = 0 \); so \( z_G \) does not depend on \( b \) whereas \( z_b \) is decreasing in \( b \) by Proposition 1. Therefore, there is at most one value \( b \) such that \( z_b = z_G \).

Moreover, \( \frac{x}{\alpha} < z_G < \frac{x}{\gamma} \): indeed, we have \( \frac{x}{\alpha} \leq z_G \leq \frac{x}{\gamma} \) because citizens with \( b_i < \frac{x}{\alpha} \) never protest and those with \( b_i > \frac{x}{\gamma} \) always protest, since both parts contain a positive mass of citizens, it must be that \( 0 < \hat{\pi}_{G,b} < 1 \) for any \( b \), but this means that citizens with \( b_i = \frac{x}{\alpha} \) and \( b_i = \frac{x}{\gamma} \) are no longer indifferent and the inequalities are strict. From (A4) it is easy to see that the function mapping \( b \) to solution \( z_b \) maps \( (-\infty, +\infty) \) onto the entire interval \( \left( \frac{x}{\alpha}, \frac{x}{\gamma} \right) \), and thus there exists a unique \( b \) such that \( z_b = z_G \). Denote this value \( b^*_G \). In what follows, we let \( Q (z; b) \) be the value of function \( Q (z) \) for a given value of \( b \); by definition of \( b^*_G \), \( Q (z_G; b^*_G) = 0 \).
Furthermore, we have $\hat{\pi}_G (b_G^*) = \hat{b}_G (b_G^*) \equiv \hat{\pi}_G$; this follows immediately from (7).

For $b = b_G^*$, we have $\hat{\pi}_G (b_G^*) = 1 - F \left( \frac{z_G - b_G^*}{\sigma} \right) > 1 - F \left( \frac{b}{\sigma} \right) = \hat{\pi}_b$.

This means that for such $b$, the dictator would be better off if $b$ is revealed. It remains to prove that $\pi_{z_G} > \hat{\pi}_G (b)$. Notice that $Q (z_G; b_G^*) = 0$ and $b < b_G^*$ imply $Q (z_G; b) < 0$ (this follows from the proof of Proposition 1); since $\hat{Q} (z_G) = 0$, we have

$$\int_{-\infty}^{+\infty} F \left( \frac{z_G - \xi}{\sigma} \right) dG_{z_G} (\xi) > F \left( \frac{z_G - b}{\sigma} \right)$$

and thus

$$\hat{\pi}_G (b) = 1 - F \left( \frac{z_G - b}{\sigma} \right) < 1 - \int_{-\infty}^{+\infty} F \left( \frac{z_G - \xi}{\sigma} \right) dG_{z_G} (\xi) = \pi_{z_G},$$

so $\pi_{z_G} > \hat{\pi}_G (b)$.

If $b > b_G^*$, then, analogously, we get that $z_G < z_G$ and $\hat{\pi}_G (b) < \hat{\pi}_b$, so the dictator is better off concealing $b$, and $\pi_{z_G} < \hat{\pi}_G (b)$.

It remains to prove that $G (b_G^*) \in (0, 1)$. Suppose not; consider the case $G (b_G^*) = 0$ (the case $G (b_G^*) = 1$ is analogous). This means that $b \geq b_G^*$ in the support of the distribution $G$ and thus in the support of the conditional distribution $G_{z_G}$, and consequently,

$$\int_{-\infty}^{+\infty} F \left( \frac{z_G - \xi}{\sigma} \right) dG_{z_G} (\xi) < \int_{-\infty}^{+\infty} F \left( \frac{z_G - b_G^*}{\sigma} \right) dG_{z_G} (\xi) = F \left( \frac{z_G - b_G^*}{\sigma} \right)$$

(the inequality is strict, because $G$ is assumed to have no atoms and is therefore nondegenerate).

But this contradicts (A8), and the contradiction completes the proof.

**Proof of Proposition 3.** Suppose that without competitive elections, $b$ is distributed according to some distribution $H^*$. Then there is a protest threshold $z_{H^*} \in \left( \frac{y}{x}, \frac{y}{z} \right)$ and, by Lemma A3, the dictator would prefer to have elections if and only if $b$ satisfies $z_b \geq z_{H^*}$, i.e., when $b \leq y$ for
some $y$. Consequently, the equilibrium decision to have elections must take the form of a threshold. Moreover, this threshold $y$ must satisfy $\tau (y) \geq \tilde{\tau}$, because the opposite would imply that some dictators with $b$ satisfying $\tau (b) < \tilde{\tau}$ have competitive elections and lose; this cannot happen in equilibrium because canceling elections yields strictly higher utility.

Consider the distribution $H_y (x)$ given by (15) for different $y$. Clearly, as $y \to -\infty$ or $y \to +\infty$, $H_y (x)$ pointwisely converges to the same distribution $G (x)$. Consider the function $s_y = z_{H_y}$; this function maps $[-\infty, +\infty]$ to $\left( \frac{x}{\alpha}, \frac{z}{\gamma} \right)$ and is continuous, therefore, its image is compact. In what follows, we show that it is strictly quasiconvex on the support of $G$ and has a unique minimum which is interior.

It is straightforward to see that $y$ such that $\tau (y) \geq \tilde{\tau}$ is an equilibrium threshold if and only if $z_y = z_{H_y}$: sufficiency follows from Lemma A3 and necessity follows immediately from continuity of all functions involved. Since the function $y \mapsto z_y$ maps $(-\infty, +\infty)$ onto $\left( \frac{y}{\alpha}, \frac{z}{\gamma} \right)$, we have $z_y < s_y$ for $y$ high enough and $z_y > s_y$ for $y$ low enough. Therefore, there exists $y$ for which $z_y = s_y = z_{H_y}$, therefore, there is an equilibrium (provided that there is such $y$ satisfying $\tau (y) \geq \tilde{\tau}$). If for all such $y$, $\tau (y) < \tilde{\tau}$, then $\tilde{b}$ satisfying $\tau (\tilde{b}) = \tilde{\tau}$ is an equilibrium, because for all $b \leq \tilde{b}$, $z_y > s_y = z_{H_y}$, and thus the dictator prefers to have elections. Therefore, an equilibrium exists, and moreover, in the latter case, it is unique.

Take some value $y$ for which $z_y = s_y$, and let us prove that $s_y$ is quasiconvex with minimum achieved at $y$. First, take $y' > y$, and consider the distribution $H'$ given by

$$H'(x) = \begin{cases} 0 & \text{if } x \leq y \\ \frac{G(x) - G(y)}{G(y') - G(y)} & \text{if } y < x \leq y' \\ 1 & \text{if } x > y' \end{cases}.$$  

It is straightforward to verify that $H_y \equiv pH' + (1 - p)H_{y'}$, where $p = (G (y') - G (y)) / (1 - G (y))$, and since $y' > y$, $p \in (0, 1)$. Now, we know that $z_{H_y} = z_y$. Now, the distribution $H'$ first-order stochastically dominates the degenerate distribution concentrated in $y$, and by Proposition 1, $z_{H_y} < z_y$. From this it follows that $z_{H_{y'}} > z_y$. Indeed, suppose, to obtain a contradiction, that $z_{H_{y'}} \leq z_y$. Then using the function $\tilde{Q} (z)$ defined by A6, we have $\tilde{Q} (z_y; H_y) = 0$, and also $\tilde{Q} \left( z_{H_{y'}}; H_y \right) = 0$ and $\tilde{Q} \left( z_{H_y}; H' \right) = 0$, and thus $\tilde{Q} \left( z_y; H_{y'} \right) \geq 0$ and $\tilde{Q} \left( z_y; H' \right) > 0$. This implies that from the standpoint of person with signal $z_y$, $\pi(H_{y'})_{z_y} \geq \pi(H_y)_{z_y}$ and $\pi(H')_{z_y} > \pi(H_y)_{z_y}$. At the same time, for a given threshold $z_y$, $\pi_{G_{z_y}} = 1 - \int_{-\infty}^{+\infty} F \left( \frac{x - \xi}{\sigma} \right) \text{d}G_{z_y} (\xi)$ is linear in the distribution function, and thus satisfies $\pi(H_y)_{z_y} = p \pi(H')_{z_y} + (1 - p) \pi(H_{y'})_{z_y}$, a contradiction. Thus, $z_{H_{y'}} > z_y$. 

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In the case \( y' < y \), let \( H'' \) be given by

\[
H''(x) = \begin{cases} 
0 & \text{if } x \leq y' \\
\frac{G(x) - G(y')}{G(y') - G(y'')} & \text{if } y' < x \leq y \\
1 & \text{if } x > y 
\end{cases}
\]

It is straightforward to verify that \( H'_{y'} \equiv pH'' + (1 - p)H_y \), where \( p = G(y) - G(y') / (1 - G(y')) \), and since \( y > y' \), \( p \in (0, 1) \). As before, \( z_{H_y} = z_y \). The degenerate distribution with an atom in \( y \)

first-order stochastically dominates \( H'' \), and by Proposition 1, \( z_{H''} > z_y \). From this it follows that

\( z_{H_{y'}} > z_y \). Indeed, suppose, to obtain a contradiction, that \( z_{H_{y'}} \leq z_y \). From Proposition 1, we have

\( Q(z_y; H_y) = 0 \), and also

\( \tilde{Q}(z_{H_y}; H_{y'}) = 0 \) and \( \tilde{Q}(z_{H''}; H'') = 0 \), and thus \( \tilde{Q}(z_y; H_{y'}) \geq 0 \) and \( \tilde{Q}(z_y; H'') < 0 \). This implies that from the standpoint of person with signal \( z_y \), \( \pi(H_{y'})_{z_y} \geq \pi(H_y)_{z_y} \) and \( \pi(H'')_{z_y} < \pi(H_y)_{z_y} \). But since \( \pi G_{z_y} \) is linear in \( G \), we have

\( \pi(H_{y'})_{z_y} = p\pi(H'')_{z_y} + (1 - p)\pi(H_y)_{z_y} \), a contradiction. Thus, \( z_{H_{y'}} > z_y \) in this case as well.

We have proven that any \( y \) such that \( z_y = s_y \) is a unique global minimum of \( s_y \), which proves uniqueness of such \( y \). It is straightforward to see that \( G(y) \in (0, 1) \); indeed, if \( G(y) = 0 \), then \( H_y \)

first-order stochastically dominates the atom in \( y \), and thus \( s_y = z_{H_y} < z_y \), and if \( G(y) = 1 \), then, similarly, \( s_y > z_y \); in either case \( s_y \neq z_y \), a contradiction.

Let us prove that \( s_y \) is indeed quasiconvex; this would prove the result that \( s_{b_y} \) minimizes \( s_y \) over \((-\infty, \bar{b}) \cap (\text{support of } G)\) even if \( \tau(y) \geq \bar{\tau} \) constraint is binding. Take \( y' > \tilde{y} > y \) and let us show that \( s_{y'} > s_{\tilde{y}} \). Since the equation \( s_y = z_y \) has exactly one solution, we must have \( z_{\tilde{y}} < s_{\tilde{y}} \).

Consequently, \( s_{\tilde{y}} = z_{y'} \) for some \( y' < \tilde{y} \). Thus, in some vicinity of \( \tilde{y} \), we have \( y' > \tilde{y} \). We then can use the same argument as before: for example, if \( y' > \tilde{y} \), take \( H''' \) given by

\[
H'''(x) = \begin{cases} 
0 & \text{if } x \leq \tilde{y} \\
\frac{G(x) - G(\tilde{y})}{G(y') - G(\tilde{y})} & \text{if } \tilde{y} < x \leq y' \\
1 & \text{if } x > y' 
\end{cases}
\]

As before, \( H_{\tilde{y}} \equiv pH''' + (1 - p)H_{y'} \), where \( p = (G(y') - G(\tilde{y})) / (1 - G(\tilde{y})) \), and \( p \in (0, 1) \). Now, we know that \( z_{H_{\tilde{y}}} = s_{y'} = z_{y'} \). Now, the distribution \( H''' \) first-order stochastically dominates the degenerate distribution concentrated in \( \tilde{y} \), and by Proposition 1, \( z_{H'''_{y'}} < z_{y'} = z_{H_{\tilde{y}}} \). Suppose, to obtain a contradiction, that \( z_{H_{y'}} \leq z_{y'} = z_{H_{\tilde{y}}} \). Consequently, \( \tilde{Q}(z_{y'}; H_{\tilde{y}}) = 0 \), and also \( \tilde{Q}(z_{y'}; H_{y'}) = 0 \) and \( \tilde{Q}(z_{H''}; H'') = 0 \), and thus \( \tilde{Q}(z_{y'}; H_{y'}) \geq 0 \) and \( \tilde{Q}(z_{y'}; H'') > 0 \). Then, as before, from the standpoint of person with signal \( z_{y'} \), \( \pi(H_{y'})_{z_{y'}} \geq \pi(H_{\tilde{y}})_{z_{y'}} \) and \( \pi(H''')_{z_{y'}} > \pi(H_{y'})_{z_{y'}} \).

At the same time, we can again show that \( \pi(H_{y'})_{z_{y'}} = p\pi(H''')_{z_{y'}} + (1 - p)\pi(H_{y'})_{z_{y'}} \), a contradiction. Thus, \( z_{H_{y'}} > z_{y'} = z_{H_{\tilde{y}}} \), and so \( s_{y'} > s_{\tilde{y}} \). The case \( y' < \tilde{y} < y \) is considered similarly, and this proves quasiconvexity.
Finally, let us prove the comparative statics results. First, notice that for any \( y, z_y \) does not depend on \( \eta \) (\( \eta \) does not enter equation (A4)). Let us show that for any \( y, z_{H_y} \) is decreasing in \( \eta \). It suffices to prove that \( H_{y\eta} \) first-order stochastically dominates \( H_{y\eta'} \) if \( \eta > \eta' \), i.e., that for any \( x, H_{y\eta}(x) \) is decreasing in \( \eta \). Differentiating, we get

\[
\frac{dH_{y\eta}(x)}{d\eta} = \frac{-G(x)(1 - \eta G(y)) + (1 - \eta)G(x)G(y)}{(1 - \eta G(y))^2} = \frac{G(x)G(y - 1)}{(1 - \eta G(y))^2} < 0.
\]

if \( x < y \), and, similarly,

\[
\frac{dH_{y\rho}(x)}{d\rho} = \frac{-G(y)(1 - \eta G(y)) + (G(x) - \eta G(y))G(y)}{(1 - \eta G(y))^2} = \frac{G(y)(G(x) - 1)}{(1 - \eta G(y))^2} < 0
\]

if \( x \geq y \). This shows that if \( \eta \) increases, then \( z_{H_y} \) decreases. This means that, since \( b_E \) satisfied \( z_{b_E} = s_{b_E} \), then after \( \eta \) increases to \( \eta' \), we have \( z'_{b_E} = z_{b_E} = s_{b_E} > s'_{b_E} \). This means that under \( \eta' \), the equilibrium threshold that satisfies \( z'_{b_E} = s'_{b_E} \), must also satisfy \( b'_E > b_E \). Consequently, \( b_E \) is increasing in \( \eta \).

To show that \( b_E \) satisfies \( \tau(b_E) = \bar{\tau} \) if \( \eta \) is close to 1, suppose not; then there is a limit point \( \bar{b} = \lim_{\eta \to 1} b_E \). Then the distributions \( H_{b\eta} \) converge, in distribution, to a distribution with support on \([-\infty, \bar{b}]\). But at the same time, the degenerate distributions with atoms in \( b_E \) converge, in distribution, to one with atom in \( \bar{b} \), which first-order stochastically dominates the former limit. This means that in the limit, \( z_{\bar{b}} < z_{H_{b\eta=1}} \), and this contradicts that \( z_{b_E} = z_{H_{b_E\eta}} \) for all \( \eta \). This contradiction proves that \( \tau(b_E) = \bar{\tau} \) (i.e., \( b_E = \bar{b} \)) for \( \eta \) sufficiently close to 1.

Conversely, if \( \eta \) approaches 0, then \( b_E(\eta) \) is decreasing, and converges to some point \( b' \). In this case, distributions \( H_{y\eta} \) converge \( G \) for any fixed \( y \). This means that distributions \( H_{bE(\eta)\eta} \) converge to \( G \), and thus \( z_{H_{bE(\eta)\eta}} \) converges to \( z_G \). Similarly, \( z_{bE(\eta)} \) converge to \( z_{b'} \). But \( z_G = z_{b_G} \) by definition of \( b_G^* \); thus, \( z_{b_G} = z_{b'} \). This implies that \( \lim_{\eta \to 0} b_E(\eta) = b' = b_G^* \).

To demonstrate the comparative statics result with respect to \( c \), take any \( c \), and suppose that \( b_E \) is the threshold. At this threshold, \( z_{b_E|c} = z_{H_{b_E|c}} \). Now suppose that \( c \) increases, say, to \( c' > c \). Then, for a given \( b_E \), both \( z_{b_E} \) and \( z_{H_{b_E}} \) increase (see Proposition 1). However, \( z_{H_{b_E}} \) will increase by a lower margin than \( z_{b_E} \). Indeed, at \( b_E, \frac{\partial Q(z)}{\partial c} = \frac{\partial Q(z)}{\partial c}, \) but \( \frac{\partial Q}{\partial z} < \frac{\partial Q}{\partial z} \), as follows from the proof of Proposition 1. Therefore, \( \frac{\partial z_{b_E}}{\partial c} > \frac{\partial z_{H_{b_E}}}{\partial c} \), and this implies that \( z_{b_E|c'} > z_{H_{b_E|c'}} \) for \( c' > c \). Thus, the equilibrium threshold under \( c', b'_E \) which satisfies \( z_{b'_E|c'} = z_{H_{b'_E|c'}} \), must satisfy \( b'_E > b_E \). ✷
Appendix B: Extensions

In this Appendix, we briefly discuss robustness of the main model with respect to three possible extensions, the endogenous participation of the challenger, the possibility of electoral fraud, and the implications for the dictator’s choice of cruelty and repressiveness of his regime.

Endogenous participation of challenger

In the main model, we assumed that repressiveness of the regime, $k$, negatively affects $\eta$, the probability that the challenger is able to get on the ballot if the dictator does not prohibit him from running. This parameter, $\eta$, can be microfounded as follows.

Assume that to emerge on the political scene and to get on the ballot, the challenger needs support of at least some share of citizens. To model that, assume that there is a continuum of activists who dislike the dictator; for simplicity, they are distinct from the citizens who vote and protest. They would be willing to demonstrate support to the challenger if the cost of doing so, which equals repressiveness of the regime $k$, does not exceed their willingness to protest. The utility from supporting the challenger is $w_i$ for activist $i$, where $w_i$ is taken independently from distribution with c.d.f. $\Phi$. Let us assume that the probability of getting on the ballot equals that share of activists who supported the challenger.

In this setup, each activist makes an independent decision whether or not to show support for the challenger. She does so if $w_i \geq k$, thus, the share of activists who show support equals $1 - \Phi(k)$. If so, we have that the probability of getting on the ballot equals $\eta = 1 - \Phi(k)$, which is a decreasing function of $k$. Thus, this simple model microfounds the assumption that $\eta$ may be thought of as a decreasing function of repressiveness of the regime against political opposition, $k$. However, incorporating this in the main model would have produced an additional layer of cumbersome formulae without changing the qualitative results.

Electoral fraud

In the main model, we assumed that once the opposition leader is on the ballot, there is no fraud: in particular, the vote tally is reported truthfully. This allows the citizens to infer the dictator’s true popularity, which is precisely the reason the dictator had organized this election. In reality, electoral fraud is widespread (Simpser, 2013), though often costly for the regime to organize, and sometimes can be prevented through use of automated counting machines or trained observers. For instance, Enikolopov et al. (2013) use a field experiment to show that the presence of trained observers in select precincts in Moscow lowered the vote share of the ruling party, United Russia,
in the election to the Russian parliament in 2012, by at least 11 percentage points, from 47 to 36 percent on average. We argue that the possibility of fraud does not change our main results as long as the vote tally is informative about the dictator’s true support.

Consider a very simple model of electoral fraud. Suppose that if the incumbent gets share of votes $\tau$ in the election, he is able to report any result up to $q(\tau)$, where $q(\tau)$ is a strictly increasing function and $q(\tau) \geq \tau$. For example, this function $q$ may take a simple linear form: if share $\alpha$ of precincts report truthfully whereas the dictator has full control in the rest, the maximum he can report is

$$q(\tau) = \alpha \tau + (1 - \alpha).$$

If so, in equilibrium, the dictator will report $\hat{\tau} = q(\tau)$, the citizens will observe the value of $\hat{\tau}$ and infer $\tau = q^{-1}(\hat{\tau})$, and thus $b = \sigma_b F^{-1}(q^{-1}(\hat{\tau}))$. Thus, with such fraud, the voters are still able to make a perfect inference about the dictator’s popularity.

In this simple extension, even dictators who are sure to win may use fraud; the reason is that if they do not, citizens would believe that they were less popular and used fraud anyway (see also Simpser, 2013, and Edmond, 2013). In addition, if some dictators wanted to have competitive elections but were afraid of losing, the possibility of fraud would allow them to win, while still informing the citizens about their relative popularity. Thus, somewhat paradoxically, the possibility of electoral fraud may make the incumbent more willing to allow the challenger to run.

**Endogenous repressiveness and cruelty**

In this paper, we focus on a short-run decision, whether to have fair election or not in order to maximize the chance of staying in power. This question is novel in the formal literature, which justifies our focus. Over a longer horizon, the dictator’s prospect of facing this tradeoff may affect his long-run decisions on how to run the country. Among these is the choice of cruelty parameter $c$ and repressiveness against opposition $k$. For example, increasing $c$ might involve investment in the army and the police force, or staffing them with the most loyal individuals. Increasing $k$ likely involves imprisonment, torture, and killings of possible contenders.

The model above suggests that increasing $c$ cannot hurt the dictator, and the only downside may be the cost of doing so. At the same time, this model implies a nontrivial tradeoff related to $k$. By choosing a high $k$, thus cleansing the political field so that $\eta$ is close to zero, the dictator loses the ability to have competitive elections even if he wants to. This failure to properly communicate his popularity might actually ignite mass protests. Of course, if the dictator chooses a low $k$, it would be likely that strong opposition leaders are available, but on the flip side the dictator would be pressured to have competitive elections or effectively admit that he is weak and unpopular.
Both these extremes are unlikely to be optimal, giving rise to an interesting trade-off. Modeling it explicitly is beyond the scope of the paper; nevertheless, the model can be readily extending to study the decision to encourage or repress opposition as part of a broader strategy of the incumbent. For example, one might expect the regime who expects to be more popular to also opt to be more liberal, because it would want to retain the ability to signal popularity; conversely, a regime that expects to face economic hurdles might opt for more repressive policies.